

North Sydney Council

ANNUAL FINANCIAL STATEMENTS
for the year ended 30 June 2024

*Shaping a progressive, diverse and vibrant North Sydney
community.*



North Sydney Council

GENERAL PURPOSE FINANCIAL STATEMENTS
for the year ended 30 June 2024

*Shaping a progressive, diverse and vibrant North Sydney
community.*



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Overview

North Sydney Council is constituted under the Local Government Act 1993 (NSW) and has its principal place of business at:
200 Miller Street
North Sydney NSW 2060

Council's guiding principles are detailed in Chapter 3 of the LGA and includes:

- principles applying to the exercise of functions generally by council,
- principles to be applied when making decisions,
- principles of community participation,
- principles of sound financial management, and
- principles for strategic planning relating to the development of an integrated planning and reporting framework.

A description of the nature of Council's operations and its principal activities are provided in Note B1-2.

Through the use of the internet, we have ensured that our reporting is timely, complete and available at minimum cost. All press releases, financial statements and other information are publicly available on our website: www.northsydney.nsw.gov.au

North Sydney Council

General Purpose Financial Statements

for the year ended 30 June 2024

Statement by Councillors and Management made pursuant to Section 413(2c) of the Local Government Act 1993 (NSW)

The attached General Purpose Financial Statements have been prepared in accordance with:

- the *Local Government Act 1993* (NSW) (as amended) and the regulations made thereunder;
- the Australian Accounting Standards and other pronouncements of the Australian Accounting Standards Board; and
- the Local Government Code of Accounting Practice and Financial Reporting.

To the best of our knowledge and belief, these statements:

- present fairly the Council's operating result and financial position for the year; and
- accord with Council's accounting and other records.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 28 October 2024.



Zoë Baker

Mayor

28 October 2024



Godfrey Santer

Councillor

28 October 2024



Therese Cole

Chief Executive Officer

28 October 2024



Aigul Utegenova

Responsible Accounting Officer

28 October 2024

North Sydney Council

Income Statement

for the year ended 30 June 2024

Original unaudited budget 2024	\$ '000	Notes	Actual 2024	Actual 2023
	Income from continuing operations			
75,110	Rates and annual charges	B2-1	75,559	72,253
35,831	User charges and fees	B2-2	32,134	33,443
10,050	Other revenues	B2-3	10,239	9,649
5,388	Grants and contributions provided for operating purposes	B2-4	5,453	6,535
3,608	Grants and contributions provided for capital purposes	B2-4	16,690	26,753
2,605	Interest and investment income		5,612	3,690
5,969	Other income	B2-6	5,970	5,421
138,561	Total income from continuing operations		151,657	157,744
	Expenses from continuing operations			
52,820	Employee benefits and on-costs	B3-1	49,118	47,068
48,512	Materials and services	B3-2	51,176	49,555
1,452	Borrowing costs		1,497	1,583
27,600	Depreciation, amortisation and impairment of non-financial assets	B3-4	28,240	27,184
6,341	Other expenses	B3-5	7,269	6,628
269	Net loss from the disposal of assets		1,304	1,253
136,994	Total expenses from continuing operations		138,604	133,271
1,567	Operating result from continuing operations		13,053	24,473
1,567	Net operating result for the year attributable to Council		13,053	24,473
(2,041)	Net operating result for the year before grants and contributions provided for capital purposes		(3,637)	(2,280)

The above Income Statement should be read in conjunction with the accompanying notes.

North Sydney Council

Statement of Comprehensive Income

for the year ended 30 June 2024

\$ '000	Notes	2024	2023
Net operating result for the year – from Income Statement		13,053	24,473
Other comprehensive income:			
Amounts which will not be reclassified subsequently to the operating result			
Gain (loss) on revaluation of infrastructure, property, plant and equipment	C1-5	37,383	56,493
Total items which will not be reclassified subsequently to the operating result		37,383	56,493
Total other comprehensive income for the year		37,383	56,493
Total comprehensive income for the year attributable to Council		50,436	80,966

The above Statement of Comprehensive Income should be read in conjunction with the accompanying notes.

North Sydney Council

Statement of Financial Position

as at 30 June 2024

\$ '000	Notes	2024	2023
ASSETS			
Current assets			
Cash and cash equivalents	C1-1	22,849	24,150
Investments	C1-2	103,901	122,897
Receivables	C1-4	9,969	10,822
Inventories		60	69
Other		626	577
Total current assets		137,405	158,515
Non-current assets			
Receivables	C1-4	770	421
Infrastructure, property, plant and equipment (IPPE)	C1-5	1,609,044	1,535,112
Investment property	C1-6	53,698	56,047
Right of use assets	C2-1	1,314	1,576
Investments accounted for using the equity method		34	35
Total non-current assets		1,664,860	1,593,191
Total assets		1,802,265	1,751,706
LIABILITIES			
Current liabilities			
Payables	C3-1	32,833	26,813
Contract liabilities	C3-2	8,033	11,680
Lease liabilities	C2-1	303	303
Borrowings	C3-3	2,091	2,005
Employee benefit provisions	C3-4	13,100	14,004
Total current liabilities		56,360	54,805
Non-current liabilities			
Lease liabilities	C2-1	1,109	1,367
Borrowings	C3-3	31,349	33,441
Employee benefit provisions	C3-4	1,154	236
Total non-current liabilities		33,612	35,044
Total liabilities		89,972	89,849
Net assets		1,712,293	1,661,857
EQUITY			
Accumulated surplus		976,316	963,263
IPPE revaluation reserve	C4-1	735,977	698,594
Council equity interest		1,712,293	1,661,857
Total equity		1,712,293	1,661,857

The above Statement of Financial Position should be read in conjunction with the accompanying notes.

North Sydney Council

Statement of Changes in Equity

for the year ended 30 June 2024

\$ '000	Notes	2024			2023		
		Accumulated surplus	IPPE revaluation reserve	Total equity	Accumulated surplus	IPPE revaluation reserve	Total equity
Opening balance at 1 July		963,263	698,594	1,661,857	938,790	642,101	1,580,891
Net operating result for the year		13,053	–	13,053	24,473	–	24,473
Other comprehensive income							
Gain (loss) on revaluation of infrastructure, property, plant and equipment	C1-5	–	37,383	37,383	–	56,493	56,493
Other comprehensive income		–	37,383	37,383	–	56,493	56,493
Total comprehensive income		13,053	37,383	50,436	24,473	56,493	80,966
Closing balance at 30 June		976,316	735,977	1,712,293	963,263	698,594	1,661,857

The above Statement of Changes in Equity should be read in conjunction with the accompanying notes.

North Sydney Council

Statement of Cash Flows

for the year ended 30 June 2024

Original unaudited budget 2024	\$ '000	Notes	Actual 2024	Actual 2023
Cash flows from operating activities				
Receipts:				
72,554	Rates and annual charges		74,889	72,299
33,245	User charges and fees		33,588	35,411
3,777	Interest received		5,402	3,103
27,557	Grants and contributions		19,629	32,933
3,600	Bonds, deposits and retentions received		3,950	2,491
15,719	Other		26,287	20,387
Payments:				
(48,489)	Payments to employees		(49,893)	(45,939)
(48,951)	Payments for materials and services		(50,182)	(52,353)
(1,538)	Borrowing costs		(1,512)	(1,599)
(3,600)	Bonds, deposits and retentions refunded		(2,312)	(2,095)
(3,835)	Other		(11,721)	(9,606)
50,039	Net cash flows from operating activities	F1-1	48,125	55,032
Cash flows from investing activities				
Receipts:				
–	Sale of investments		1,246	–
–	Redemption of term deposits		165,750	98,500
–	Proceeds from sale of IPPE		888	899
Payments:				
–	Purchase of investments		5	–
(2,670)	Acquisition of term deposits		(148,000)	(132,500)
–	Purchase of investment property		(333)	(1,033)
(64,858)	Payments for IPPE		(66,718)	(49,142)
–	Contributions paid to joint ventures and associates		1	–
(67,528)	Net cash flows from investing activities		(47,161)	(83,276)
Cash flows from financing activities				
Payments:				
–	Repayment of borrowings		(2,006)	(1,927)
(53)	Principal component of lease payments		(259)	(250)
(53)	Net cash flows from financing activities		(2,265)	(2,177)
(17,542)	Net change in cash and cash equivalents		(1,301)	(30,421)
24,150	Cash and cash equivalents at beginning of year		24,150	54,571
6,608	Cash and cash equivalents at end of year	C1-1	22,849	24,150
125,567	plus: Investments on hand at end of year	C1-2	103,901	122,897
132,175	Total cash, cash equivalents and investments		126,750	147,047

The above Statement of Cash Flows should be read in conjunction with the accompanying notes.

North Sydney Council

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A About Council and these financial statements

A1-1 Basis of preparation

These financial statements were authorised for issue by Council on 28 October 2024. Council has the power to amend and reissue these financial statements in cases where critical information is received from public submissions or where the OLG directs Council to amend the financial statements.

The material accounting policy information related to these consolidated financial statements are set out below.

Accounting policies have been consistently applied to all the years presented, unless otherwise stated.

These general purpose financial statements have been prepared in accordance with Australian Accounting Standards and Australian Accounting Interpretations, the *Local Government Act 1993* (Act) and *Local Government (General) Regulation 2021* (Regulation), and the Local Government Code of Accounting Practice and Financial Reporting. Council is a not for-profit entity. The financial statements are presented in Australian dollars and are rounded to the nearest thousand dollars.

Historical cost convention

These financial statements have been prepared under the historical cost convention, as modified by the revaluation of certain infrastructure, property, plant and equipment and investment property.

Significant accounting estimates and judgements

The preparation of financial statements requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the Council's accounting policies. Estimates and judgements are continually evaluated and are based on historical experience and other factors, including expectations of future events that may have a financial impact on the Council and that are believed to be reasonable under the circumstances.

Critical accounting estimates and assumptions

Council makes estimates and assumptions concerning the future. The resulting accounting estimates will, by definition, seldom equal the related actual results. The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year include:

- (i) estimated fair values of infrastructure, property, plant and equipment - refer Note C1-5
- (ii) estimated fair values of investment property – refer Note C1-6
- (iii) employee benefit provisions – refer Note C3-4.

Significant judgements in applying the Council's accounting policies

- (i) Impairment of receivables – refer Note C1-4.
- (ii) Determination of whether performance obligations are sufficiently specific and whether the contract is within the scope of AASB 15 *Revenue from Contracts with Customers* and/or AASB 1058 *Income of Not-for-Profit Entities* – refer to Notes B2-2 – B2-4.
- (iii) Determination of the lease term, discount rate (when not implicit in the lease) and whether an arrangement contains a lease – refer to Note C2-1.

Monies and other assets received by Council

In accordance with the provisions of Section 409(1) of the Local Government Act 1993 (NSW), all money and property received by Council is held in the Council's Consolidated Fund.

New accounting standards and interpretations issued but not yet effective

Certain new accounting standards and interpretations have been published that are not mandatory for the 30 June 2024 reporting period. Council has not applied any pronouncements before its operative date in the annual reporting period beginning 1 July 2023

Council's assessment of these new standards and interpretations are set out below.

AASB 2020-1 Amendments to Australian Accounting Standards – Classification of Liabilities as Current or Non-current

Nature of Change in Accounting Policy: This Standard amends AASB 101 to clarify the presentation of liabilities as current or non-current. For instance, it clarifies that a liability is classified as non-current if the council has the right at the end of the reporting period to defer settlement for at least 12 months. The meaning of settlement of a liability is also clarified.

Effective Date: Annual reporting period beginning on or after 1 January 2024; applicable for financial statements for the year ended 30 June 2025.

A1-1 Basis of preparation (continued)

Expected Impact on Council Financial Statements: Minimal impact is anticipated; Councils will review the classification of liabilities to ensure they are appropriately categorized as either current or non-current.

AASB 2022-5 Amendments to Australian Accounting Standards – Lease Liability in a Sale and Leaseback

Nature of Change in Accounting Policy: This Standard amends AASB 16 by adding subsequent measurement requirements for sale and leaseback transactions that meet the criteria in AASB 15 to be accounted for as a sale. It ensures that a seller-lessee measures lease liabilities arising from a leaseback in a way that does not recognize any gain or loss related to the right of use retained.

Effective Date: Annual reporting period beginning on or after 1 January 2024; applicable for financial statements for the year ended 30 June 2025.

Expected Impact on Council Financial Statements: Unlikely to be significant impact; however, requirements will be reviewed if Council enters into sale and leaseback arrangements.

AASB 2022-10 Amendments to Australian Accounting Standards – Fair Value Measurement of Non-Financial Assets of Not-for-Profit Public Sector Entities

Nature of Change in Accounting Policy: This Standard amends AASB 13, providing guidance on the highest and best use, financially feasible uses, use of assumptions, costs to include in the replacement cost, and economic obsolescence.

Effective Date: Annual reporting period beginning on or after 1 January 2024; applicable for financial statements for the year ended 30 June 2025.

Expected Impact on Council Financial Statements: There is not expected to be a significant impact; Councils reviewed their fair value methodology to ensure compliance with the new guidance.

- **Highest and best use:** AASB 2022-10 streamlines the conditions under which public sector entities must consider if an asset is being used for its highest and best use. This applies only if the asset is held for sale or distribution, or if it's highly probable the asset will be used for a different purpose within a year, with all necessary approvals in place. Council can now avoid this assessment unless these criteria are met, using the current use of the asset when determining fair value.
- **Financial feasibility:** AASB 2022-10 clarifies that for public sector entities, financial feasibility means the use of an asset is viable if it generates adequate income or service capacity that market participants, including other non-profit entities, would invest in. This clarification is not expected to significantly impact Council.
- **Use of own assumptions:** AASB 2022-10 permits public sector entities to start with their own assumptions when determining fair value if they are market participants, while still considering available information about other market participants' assumptions. This acknowledges the unique nature of these entities and should reduce the time and costs involved. There is not expected to be a significant impact.
- **Application of the cost approach:** AASB 2022-10 provides guidance for public sector entities using replacement cost to measure the fair value of non-financial physical assets. It includes rules for estimating current replacement costs, adjusting for differences in service capacity, and accounting for obsolescence. This helps Council to estimate current replacement costs more accurately. There is not expected to be a significant impact.
- **Costs to be included in estimating replacement cost:** When estimating replacement costs, entities should include necessary costs such as restoring disturbed utility infrastructures, site preparation, and additional costs incurred for maintaining service quality or adhering to government policies. Judgment is needed to determine which costs would be incurred in a hypothetical acquisition or construction. There is not expected to be a significant impact, as the Council is already applying this judgement to specific projects.
- **Obsolescence:** Obsolescence, including physical deterioration, functional obsolescence, and economic obsolescence, must be considered when adjusting the current replacement cost of a reference asset under the cost approach. This reflects the decrease in value due to technological, market-related, or other changes that reduce the asset's utility. There is not expected to be a significant impact.

New accounting standards adopted during the year

During the year Council adopted all accounting standards and interpretations (as issued by the Australian Accounting Standards Board) which were mandatorily effective from the first time at 30 June 2024.

The following new standard is effective for the first time at 30 June 2024:

- **AASB 2021-2 Amendments to Australian Accounting Standards – Disclosure of Accounting Policies and Definition of Accounting Estimates**

The most significant change introduced by this standard is to remove the requirement to disclose significant accounting policies and instead require disclosure of material accounting policy information.

"Accounting policy information is material if, when considered together with other information included in an entity's financial statements, it can reasonably be expected to influence decisions that the primary users of general purpose financial statements make on the basis of those financial statements."

In applying the new requirements, Council has after taking into account the various specific facts and circumstances applied professional judgement to ensure it discloses only material accounting policies as opposed to significant accounting policies throughout these financial statements.

B Financial Performance

B1 Functions or activities

B1-1 Functions or activities – income, expenses and assets

Income, expenses and assets have been directly attributed to the following functions or activities. Details of those functions or activities are provided in Note B1-2.

\$ '000	Income		Expenses		Operating result		Grants and contributions		Carrying amount of assets	
	2024	2023	2024	2023	2024	2023	2024	2023	2024	2023
Functions or activities										
Our Living Environment	30,901	41,913	41,919	46,090	(11,018)	(4,177)	8,269	20,331	472,960	471,994
Our Built Infrastructure	39,640	39,332	32,855	26,717	6,785	12,615	7,042	6,285	757,414	686,062
Our Future Planning	16,704	15,274	16,802	15,940	(98)	(666)	3,897	2,270	225,305	224,114
Our Social Vitality	1,556	2,663	11,332	11,763	(9,776)	(9,100)	1,357	2,178	169,423	168,983
Our Civic Leadership	62,856	58,562	35,696	32,761	27,160	25,801	1,578	2,224	177,163	200,553
Total functions and activities	151,657	157,744	138,604	133,271	13,053	24,473	22,143	33,288	1,802,265	1,751,706

B1-2 Components of functions or activities

Details relating to the Council's functions or activities as reported in B1-1 are as follows:

Our Living Environment

Encompasses but is not limited to bushland management, environmental sustainability, recreational facilities, tree preservation and community gardens.

Our Built Infrastructure

Encompasses but is not limited to asset management, land use planning, development and design, heritage preservation, streetscapes, compliance and traffic and transport planning.

Our Future Planning

Encompasses but is not limited to economic development, tourism and our commercial centres and shopping villages.

Our Social Vitality

Encompasses but is not limited to community services, arts and culture, access and safety, housing, health and wellbeing, recreational planning and volunteering.

Our Civic Leadership

Encompasses but is not limited to governance (i.e. how Council is managed).

B2 Sources of income

B2-1 Rates and annual charges

\$ '000	2024	2023
Ordinary rates		
Residential	31,989	30,889
Business	20,922	19,736
Less: pensioner rebates (mandatory)	(140)	(139)
Less: pensioner rebates (Council policy)	(115)	(113)
Rates levied to ratepayers	52,656	50,373
Pensioner rate subsidies received	136	139
Total ordinary rates	52,792	50,512
Special rates		
Infrastructure levy	2,344	2,257
Environmental levy	2,630	2,533
Main street levies	498	498
Rates levied to ratepayers	5,472	5,288
Total special rates	5,472	5,288
Annual charges (pursuant to s496, 496A, 496B, 501 & 611)		
Domestic waste management services	16,702	15,856
Stormwater management services	577	576
Section 611 charges	49	52
Less: pensioner rebates (mandatory)	(40)	(39)
Less: pensioner rebates (Council policy)	(32)	(32)
Annual charges levied	17,256	16,413
Pensioner annual charges subsidies received:		
– Domestic waste management	39	40
Total annual charges	17,295	16,453
Total rates and annual charges	75,559	72,253

Council has used 2022 year valuations provided by the NSW Valuer General in calculating its rates.

Material accounting policy information

Rates and annual charges are recognised as revenue when the Council obtains control over the assets comprising these receipts which is the beginning of the rating period to which they relate. Prepaid rates are recognised as a financial liability until the beginning of the rating period.

Pensioner rebates relate to reductions in rates and certain annual charges for eligible pensioners' place of residence in the local government council area that are not subsidised by the NSW Government. Pensioner rate subsidies are received from the NSW Government to provide a contribution towards the pensioner rebates and are in substance a rates payment.

B2-2 User charges and fees

\$ '000	2024	2023
Specific user charges (per s502 - specific 'actual use' charges)		
Domestic waste management services (additional)	1,245	1,180
Total specific user charges	1,245	1,180
Other user charges and fees		
(i) Charges and fees – statutory and regulatory functions (per s608)		
Planning and building regulation	2,727	4,204
Regulatory / statutory fees	5,148	6,896
Section 10.7 certificates (EP&A Act)	369	284
Section 603 certificates	217	176
Total charges and fees– statutory/regulatory	8,461	11,560
(ii) Charges and fees – other (incl. general user charges (per s608))		
Community centres / facilities	190	94
Domestic waste management – other	48	46
Family day care	226	212
Library	99	89
On street parking	10,347	9,601
Off street parking	7,202	6,993
Ovals	1,525	1,416
Planning and building regulation (non-statutory)	816	480
Public events	64	108
Reinstatements	1,511	1,439
Other	400	225
Total charges and fees – other	22,428	20,703
Total other user charges and fees	30,889	32,263
Total user charges and fees	32,134	33,443
Timing of revenue recognition for user charges and fees		
User charges and fees recognised over time (1)	8,917	8,503
User charges and fees recognised at a point in time (2)	23,217	24,940
Total user charges and fees	32,134	33,443

Material accounting policy information

Revenue arising from user charges and fees is recognised when or as the performance obligation is completed and the customer receives the benefit of the goods / services being provided.

The performance obligation relates to the specific services which are provided to the customers and generally the payment terms are within 14 days of the provision of the service or in some cases such as parking meter fees, the customer is required to pay on arrival. There is no material obligation for Council in relation to refunds or returns.

Where an upfront fee is charged such as permanent reserved parking spaces in parking stations, the fee is recognised on a straight-line basis over the expected life of the reservation.

Licences granted by Council are all either short-term or low value and all revenue from licences is recognised at the time that the licence is granted rather than over the term of the licence.

B2-3 Other revenues

\$ '000	2024	2023
Advertising on Council infrastructure	436	750
Community housing accumulated surplus (from Link Housing)	–	275
Fines – parking	8,555	7,655
Fines – environmental and compliance	91	60
Credit card payment surcharge	97	99
Legal fees recovered	627	319
New Years Eve event revenue	5	77
Other	428	414
Total other revenue	10,239	9,649

Timing of revenue recognition for other revenue

Other revenue recognised over time (1)	436	750
Other revenue recognised at a point in time (2)	9,803	8,899
Total other revenue	10,239	9,649

Material accounting policy information for other revenue

Where the revenue is earned for the provision of specified goods / services under an enforceable contract, revenue is recognised when or as the obligations are satisfied.

Statutory fees and fines are recognised as revenue when the service has been provided, the payment is received or when the penalty has been applied, whichever occurs first.

Other revenue is recorded when the payment is due, the value of the payment is notified, or the payment is received, whichever occurs first.

B2-4 Grants and contributions

\$ '000	Operating 2024	Operating 2023	Capital 2024	Capital 2023
General purpose grants and non-developer contributions (untied)				
General purpose (untied)				
Current year allocation				
Financial assistance – general component	18	401	–	–
Financial assistance – local roads component	6	142	–	–
Payment in advance - future year allocation				
Financial assistance – general component	1,560	1,821	–	–
Financial assistance – local roads component	513	590	–	–
Amount recognised as income during current year	2,097	2,954	–	–
Special purpose grants and non-developer contributions (tied)				
Cash contributions				
Community Care	748	643	–	–
Environment Programs	781	638	30	25
Recreation and culture	330	216	798	5,011
Recreation and culture	–	–	393	–
Transport	–	–	271	–
Town Planning	260	441	–	–
Roads to Recovery	305	305	–	–
Transport for NSW contributions (regional roads, block grant)	420	712	–	–
Other roads and transport	429	458	2,712	2,411
Other	30	74	–	–
Transport (other roads and bridges funding)	2	–	–	–
- Footpaths	51	94	–	–
Public domain improvements	–	–	1,800	387
Total special purpose grants and non-developer contributions – cash	3,356	3,581	6,004	7,834
Non-cash contributions				
Recreation and culture	–	–	–	4,060
Total other contributions – non-cash	–	–	–	4,060
Total special purpose grants and non-developer contributions (tied)	3,356	3,581	6,004	11,894
Total grants and non-developer contributions	5,453	6,535	6,004	11,894
Comprising:				
– Commonwealth funding	3,106	3,859	42	3,008
– State funding	1,667	2,091	3,710	8,444
– Other funding	680	585	2,252	442
	5,453	6,535	6,004	11,894

B2-4 Grants and contributions (continued)

Developer contributions

\$ '000	Notes	Operating 2024	Operating 2023	Capital 2024	Capital 2023
Developer contributions:					
(s7.4 & s7.11 - EP&A Act, s64 of the LGA):					
Cash contributions	F4				
S 7.4 – contributions using planning agreements		–	–	457	–
S 7.11 – contributions towards amenities/services		–	–	6,622	13,241
S 7.12 – fixed development consent levies		–	–	3,607	1,618
Total developer contributions – cash		–	–	10,686	14,859
Total developer contributions		–	–	10,686	14,859
Total grants and contributions		5,453	6,535	16,690	26,753
Timing of revenue recognition for grants and contributions					
Grants and contributions recognised over time (1)		2,182	1,484	2,569	–
Grants and contributions recognised at a point in time (2)		3,271	5,051	14,121	26,753
Total grants and contributions		5,453	6,535	16,690	26,753

B2-4 Grants and contributions (continued)

Unspent grants and contributions

Certain grants and contributions are obtained by Council on the condition they be spent in a specified manner or in a future period but which are not yet spent in accordance with those conditions are as follows:

\$ '000	Operating 2024	Operating 2023	Capital 2024	Capital 2023
Unspent grants and contributions				
Unspent funds at 1 July	407	626	7,563	5,621
Add: Funds received and not recognised as revenue in the current year	130	274	408	4,373
Less: Funds received in prior year but revenue recognised and funds spent in current year	(396)	(493)	(2,077)	(2,431)
Unspent funds at 30 June	141	407	5,894	7,563
Contributions				
Unspent funds at 1 July	144	120	45,394	31,805
Add: contributions received and not recognised as revenue in the current year	91	144	15,340	17,173
Less: contributions recognised as revenue in previous years that have been spent during the reporting year	(144)	(120)	(3,755)	(3,584)
Unspent contributions at 30 June	91	144	56,979	45,394

As at 30 June 2024, Council held \$43.4 million of unspent developer contributions levied under S7.11 or S7.4 of the Environmental Planning & Assessment Act, 1979. These funds will be utilised in future years to assist in the cost of providing local public infrastructure and facilities required as a consequence of development.

B2-4 Grants and contributions (continued)

Material accounting policy information

Grants and contributions – enforceable agreement with sufficiently specific performance obligations

Grant and contribution revenue from an agreement which is enforceable and contains sufficiently specific performance obligations is recognised as or when control of each performance obligations is transferred.

The performance obligations vary according to the agreement but include funds received from the NSW Department of Planning, Industry & Environment to implement the Faster Regionally Significant Development Applications Pilot Program, Transport for NSW to deliver projects aimed at the promotion of road safety and Sydney Metro/Transport for NSW to fund two additional staff to undertake strategic and support functions arising from the Sydney Metro project. Payment terms vary depending on the terms of the grant. Cash is received upfront for some grants and on the achievement of certain payment milestones for others.

Performance obligations may be satisfied either at a point in time or over time and this is reflected in the revenue recognition pattern. Point in time recognition occurs when the beneficiary obtains control of the goods / services at a single time (e.g. completion of the project when a report / outcome is provided), whereas over time recognition is where the control of the services is ongoing throughout the project (e.g. provision of community services throughout the year).

Where control is transferred over time, generally the input methods being either costs or time incurred are deemed to be the most appropriate methods to reflect the transfer of benefit.

Capital grants

Capital grants received by Council under an enforceable contract for the acquisition or construction of infrastructure, property, plant and equipment to identified specifications which will be under Council's control on completion are recognised as revenue as and when the obligation to construct or purchase is completed.

For construction projects, this is generally as the construction progresses in accordance with costs incurred since this is deemed to be the most appropriate measure of the completeness of the construction project.

For acquisitions of assets, the revenue is recognised when the asset is acquired and controlled by the Council.

Developer contributions

Council has obligations to provide facilities from contribution revenues levied on developers under the provisions of sections 7.4, 7.11 and 7.12 of the *Environmental Planning and Assessment Act 1979* (EP&A Act).

While Council generally incorporates these amounts as part of a Development Consents Order, such developer contributions are only recognised as income upon receipt by Council, due to the possibility that individual development consents may not be acted upon by the applicant and, accordingly, would not be payable to Council.

Developer contributions may only be expended for the purposes for which the contributions were required, but Council may apply contributions according to the priorities established in work schedules for the contribution plan.

Other grants and contributions

Assets, including cash, received from other grants and contributions are recognised at fair value when the asset is received. Council considers whether there are any related liability or equity items associated with the asset which are recognised in accordance with the relevant accounting standard.

Once the assets and liabilities have been recognised then income is recognised for any remaining asset value at the time that the asset is received.

B2-5 Interest and investment income

\$ '000	2024	2023
Interest on financial assets measured at amortised cost		
– Overdue rates and annual charges (incl. special purpose rates)	192	116
– Cash and investments	4,357	2,927
– Developer contributions	1,063	647
Total interest and investment income	5,612	3,690

B2-6 Other income

\$ '000	Notes	2024	2023
Reversal of impairment losses on receivables			
Other		375	—
Total reversal of impairment losses on receivables	C1-4	375	—
Rental income			
Investment properties			
Lease income (excluding variable lease payments not dependent on an index or rate)		4,593	4,400
Total Investment properties		4,593	4,400
Other lease income			
Room/Facility Hire		776	732
Leaseback fees - council vehicles		221	281
Total other lease income		997	1,013
Total rental income	C2-2	5,590	5,413
Fair value increment on investments			
Fair value increment on investments through profit and loss		5	5
Total Fair value increment on investments		5	5
Net share of interests in joint ventures and associates using the equity method			
Joint ventures		—	3
Total net share of interests in joint ventures and associates using the equity method		—	3
Total other income		5,970	5,421

B3 Costs of providing services

B3-1 Employee benefits and on-costs

\$ '000	2024	2023
Salaries and wages	36,691	36,336
Employee leave entitlements (ELE)	7,492	5,835
Superannuation – defined contribution plans	4,669	3,578
Superannuation – defined benefit plan	380	445
Workers' compensation insurance	938	1,086
Fringe benefit tax (FBT)	270	230
Gratuities	10	216
Other	155	158
Recruitment cost	88	208
Total employee costs	50,693	48,092
Less: capitalised costs	(1,575)	(1,024)
Total employee costs expensed	49,118	47,068

Material accounting policy information

Superannuation plans

Council participates in a defined benefit plan under the Local Government Superannuation Scheme. However, sufficient information to account for the plan as a defined benefit is not available and therefore Council accounts for its obligations to defined benefit plans on the same basis as its obligations to defined contribution plans, i.e. as an expense when it becomes payable – refer to Note 18 for more information.

B3-2 Materials and services

\$ '000	2024	2023
Consultancy	1,918	1,111
Contractor costs:		
– Agency staff	1,982	1,844
– Cash collection	283	230
– Cleaning of Council properties	350	349
– Computer hardware and software maintenance	1,908	1,741
– Mowing	1,046	965
– Infrastructure maintenance	3,190	4,409
– Parking meter maintenance	1,087	1,004
– Parks, gardens and tree maintenance	1,995	1,955
– Property maintenance and management	4,326	4,073
– Public events	1,147	774
– Waste and recycling collection	8,066	8,166
– Waste and recycling disposal	4,428	4,234
– Other contractor costs	3,014	2,417
Infringement notice contract costs (SEINS)	1,303	1,202
Raw materials and consumables	4,769	4,812
Service costs		
– Bank charges	521	526
– Election expenses	–	7
– Electricity and heating	622	585
– Insurance	2,513	2,394
– Postage	320	320
– Staff training	276	300
– Staff travel expenses	159	222
– Street lighting	783	727
– Telephone and communications	323	342
– Other service costs	1,459	1,238
Legal expenses:		
– Legal expenses: planning and development	3,241	3,411
– Legal expenses: debt recovery	38	95
– Legal expenses: other	109	47
Total materials and services	51,176	49,555
Total materials and services	51,176	49,555

B3-3 Borrowing costs

(i) Interest bearing liability costs

Interest on leases	45	53
Interest on loans	1,452	1,530
Total interest bearing liability costs	1,497	1,583
Total borrowing costs expensed	1,497	1,583

B3-4 Depreciation, amortisation and impairment of non-financial assets

\$ '000	2024	2023
Depreciation and amortisation		
Furniture and fittings	416	459
Office equipment	758	905
Land improvements (depreciable)	528	480
Plant and equipment	1,831	1,843
Infrastructure:		
– Buildings – specialised	4,128	3,417
– Buildings – non-specialised	920	916
– Footpaths	3,904	3,703
– Other structures	14	13
– Roads	6,846	6,578
– Stormwater drainage	2,408	2,236
– Swimming pools	75	75
– Other open space / recreational assets	1,609	1,496
– Other infrastructure	4,095	4,350
Right of use assets	263	263
Other assets:		
– Heritage collections	120	118
– Library books	325	332
Total depreciation and amortisation costs	28,240	27,184

Material accounting policy information

Depreciation and amortisation

Depreciation and amortisation are calculated using the straight line method to allocate their cost, net of their residual values, over their estimated useful lives. Useful lives are included in Note C1-5 for IPPE assets.

Depreciation is capitalised where in-house assets have contributed to new assets.

Impairment of non-financial assets

Council assets held at fair value that are not held primarily for their ability to generate net cash flow, and that are deemed to be specialised, are not tested for impairment since these assets are assessed on an annual basis to ensure that the carrying amount is not materially different from fair value and therefore an impairment loss would be captured during this assessment.

Intangible assets not yet available for use, are tested annually for impairment, or more frequently if events or changes in circumstances indicate that they might be impaired.

Other non-financial assets that do not meet the criteria above are tested for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value less costs to sell and value in use.

For the purposes of assessing impairment, assets are grouped at the lowest levels for which there are separately identifiable cash inflows that are largely independent of the cash inflows from other assets or groups of assets (cash-generating units).

Impairment losses for revalued assets are firstly offset against the amount in the revaluation surplus for the class of asset, with only the excess to be recognised in the Income Statement.

B3-5 Other expenses

\$ '000	Notes	2024	2023
Impairment of receivables			
User charges and fees		–	103
Total impairment of receivables	C1-4	–	103
Fair value decrement on investment properties			
Fair value decrement on investment properties		2,682	2,673
Total fair value decrement on investment properties	C1-6	2,682	2,673
Other			
Contributions/levies to other levels of government			
– Department of planning levy		300	290
– Emergency services levy (includes FRNSW and SES levies)		2,317	1,832
– Land tax		–	1
– Parking Space Levy		805	626
Donations, contributions and assistance to other organisations		1,165	1,103
Total other		4,587	3,852
Total other expenses		7,269	6,628

B4 Performance against budget

B4-1 Material budget variations

Council's original budget was adopted by the Council on 26 June 2023 and is not required to be audited. The original projections on which the budget was based have been affected by a number of factors. These include state and federal government decisions, including new grant programs, changing economic activity, environmental factors, and by decisions made by Council.

While these General Purpose Financial Statements include the original budget adopted by Council, the Act requires Council to review its financial budget on a quarterly basis, so it is able to manage the variation between actuals and budget that invariably occur during the year.

Material variations of more than 10% between original budget and actual results or where the variance is considered material by nature are explained below.

Variation Key: **F** = Favourable budget variation, **U** = Unfavourable budget variation.

\$ '000	2024 Budget	2024 Actual	2024 ----- Variance -----	
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Revenues

User charges and fees	35,831	32,134	(3,697)	(10)%	U
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User fees were less than budget due three main items:

North Sydney Olympic Pool - (-\$1,553k) Due to project delays the pool did not trade during the year. This change was identified and adjusted in the September 2023 Quarter Review.

Hoarding Permit Fees - (-\$1,304k) The original budget was made with optimistic expectations about the level of development. This change was identified and adjusted in the December 2023 Quarter Review.

Parking Meter Fees - (-\$543k) 26 on-street parking meters were removed to make way for the State Government Warringah Freeway infrastructure project. This change was identified and adjusted in the September 2023 Quarter Review adjusted in the December review when data became available to quantify the loss of income.

Capital grants and contributions	3,608	16,690	13,082	363%	F
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Developer contributions exceeded budget by \$8,749k.

Staff take a conservative approach to budgeting for Capital Grants and Contributions and will only budget for grants certain to be received. Subsequent to preparing the budget, Council was successful in securing \$4,000k additional grants including:

Local Regional Repair Program for capital renewal of the road network \$1,440k,
Bligh Street Streetscape \$948k, and
NSW Public Spaces Legacy Program for Quarantine Depot and St Leonards Park Playground \$443k.

Adjustments were identified and made at Quarter Reviews through the year.

Interest and investment revenue	2,605	5,612	3,007	115%	F
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Project delays in the Capital Works program resulted in higher than expected cash and investment balances through the year. This was identified and adjusted through each Quarter Review as the cash and investment balances persisted to be higher than expected.

Expenses

Other expenses	6,341	7,269	(928)	(15)%	U
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A revaluation decrement to Investment Properties (\$2,682k) was identified late in the reporting year. The Emergency Services Levy was higher than budgeted (\$393k). This was identified and adjusted at September 2023 Quarter Review.

These were offset by a reclassification of Council's contribution to the 287 Miller Street affordable housing project from Other Expenses to Capital Expenses (-\$2,235k). This was identified and adjusted at September 2023 Quarter Review.

Net losses from disposal of assets	269	1,304	(1,035)	(385)%	U
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B4-1 Material budget variations (continued)

\$ '000	2024 Budget	2024 Actual	2024 ----- Variance -----
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The value of disposals was higher than budget due to the observed value of assets disposed of during renewal activities. It is difficult to estimate the value of assets disposed in renewal activities until the works take place and close observation of the disposed assets are made.

Statement of cash flows

Cash flows from investing activities	(67,528)	(47,161)	20,367	(30)%	F
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As noted above the Capital Works program was subject to delays resulting in a higher than expected balance of cash and investments.

C Financial position

C1 Assets we manage

C1-1 Cash and cash equivalents

\$ '000	2024	2023
Cash assets		
Cash on hand and at bank	3,999	459
Cash equivalent assets		
– Deposits at call	13,850	12,691
– Short-term deposits	5,000	11,000
Total cash and cash equivalents	22,849	24,150

C1-2 Financial investments

\$ '000	2024	2023
Financial assets at fair value through the profit and loss		
NCD's, FRN's (with maturities > 3 months)	10,401	11,647
Total	10,401	11,647
Debt securities at amortised cost		
Long term deposits	93,500	111,250
Total	93,500	111,250
Total financial investments	103,901	122,897
Total cash assets, cash equivalents and investments	126,750	147,047

Material accounting policy information

Financial instruments are recognised initially on the date that the Council becomes party to the contractual provisions of the instrument. On initial recognition, all financial instruments are measured at fair value plus transaction costs (except for instruments measured at fair value through profit or loss where transaction costs are expensed as incurred).

Financial assets

All recognised financial assets are subsequently measured in their entirety at either amortised cost or fair value, depending on the classification of the financial assets.

Classification

On initial recognition, Council classifies its financial assets into the following categories – those measured at:

- amortised cost
- fair value through profit and loss (FVTPL)
- fair value through other comprehensive income – equity instrument (FVOCI-equity)

Financial assets are not reclassified subsequent to their initial recognition.

Amortised cost

Assets measured at amortised cost are financial assets where:

- the business model is to hold assets to collect contractual cash flows, and
- the contractual terms give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding.

Council's financial assets measured at amortised cost comprise trade and other receivables, term deposits and cash and cash equivalents in the Statement of Financial Position.

Subsequent to initial recognition, these assets are carried at amortised cost using the effective interest rate method less provision for impairment.

Interest income, impairment and gains or loss on de-recognition are recognised in profit or loss.

C1-2 Financial investments (continued)

Financial assets through profit or loss

All financial assets not classified as measured at amortised cost or fair value through other comprehensive income as described above are measured at fair value through profit or loss.

Net gains or losses, including any interest or dividend income, are recognised in profit or loss.

Council's financial assets measured at fair value through profit or loss comprise investments of FRNs and NCDs in the Statement of Financial Position.

C1-3 Restricted and allocated cash, cash equivalents and investments

\$ '000	2024	2023
(a) Externally restricted cash, cash equivalents and investments		
Total cash, cash equivalents and investments	126,750	147,047
Less: Externally restricted cash, cash equivalents and investments	(65,139)	(82,977)
Cash, cash equivalents and investments not subject to external restrictions	61,611	64,070
External restrictions		
External restrictions – included in liabilities		
External restrictions included in cash, cash equivalents and investments above comprise:		
Specific purpose unexpended grants – general fund	7,937	7,970
External restrictions – included in liabilities	7,937	7,970
External restrictions – other		
External restrictions included in cash, cash equivalents and investments above comprise:		
Developer contributions – general	43,496	43,561
Infrastructure levy	–	126
Domestic waste management	11,241	11,098
Environment levy	–	1,731
Mainstreet levies	445	374
Unspent borrowings - North Sydney Olympic Pool redevelopment	–	17,757
Waste and sustainability improvement funds	38	38
Other specific purpose contributions	1,982	322
External restrictions – other	57,202	75,007
Total external restrictions	65,139	82,977

Cash, cash equivalents and investments subject to external restrictions are those which are only available for specific use by Council due to a restriction placed by legislation or third-party contractual agreement.

C1-3 Restricted and allocated cash, cash equivalents and investments (continued)

\$ '000	2024	2023
(b) Internal allocations		
Internal allocations		
At 30 June, Council has internally allocated funds to the following:		
Capital works	9,703	2,229
Community housing – capital purchases	960	963
Community housing – major maintenance	491	491
Deposits, retentions and bonds	14,657	13,019
Employees leave entitlement	7,127	7,093
Financial Assistance Grant paid in advance	2,073	–
I.T. hardware and software	1,218	856
Income producing projects	498	777
Olympic Pool Redevelopment	12,166	27,162
Plant and vehicle replacement	2,387	2,712
Total internal allocations	51,280	55,302

Cash, cash equivalents and investments not subject to external restrictions may be internally allocated by resolution or policy of the elected Council.

C1-4 Receivables

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
Rates and annual charges	2,062	556	1,541	286
Interest and extra charges	147	144	124	115
User charges and fees	1,548	–	1,346	–
Accrued revenues				
– Interest on investments	1,283	–	1,125	–
– Other income accruals	1,306	–	2,771	–
Government grants and subsidies	865	–	2,134	–
Net GST receivable	1,799	–	1,145	–
Outstanding infringements	1,292	–	1,328	–
Other debtors	1	70	61	20
Total	10,303	770	11,575	421
Less: provision for impairment				
User charges and fees	(334)	–	(753)	–
Total provision for impairment – receivables	(334)	–	(753)	–
Total net receivables	9,969	770	10,822	421

Material accounting policy information

Receivables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method, less provision for impairment. Receivables are generally due for settlement within 14 days.

Impairment

Impairment of financial assets measured at amortised cost is recognised on an expected credit loss (ECL) basis.

When determining whether the credit risk of a financial asset has increased significantly since initial recognition, and when estimating ECL, the Council considers reasonable and supportable information that is relevant and available without undue

C1-4 Receivables (continued)

cost or effort. This includes both quantitative and qualitative information and analysis based on Council's historical experience and informed credit assessment, and including forward-looking information.

When considering the ECL for rates debtors, Council takes into account that unpaid rates represent a charge against the rateable property that will be recovered when the property is next sold. For non-rates debtors, Council uses the presumption that an asset which is more than 30 days past due has seen a significant increase in credit risk.

The Council uses the presentation that a financial asset is in default when:

- the other party is unlikely to pay its credit obligations to the Council in full, without recourse by the Council to actions such as realising security (if any is held); or
- the financial assets (for non-rates debtors) are more than 90 days past due.

Credit losses are measured as the present value of the difference between the cash flows due to the entity in accordance with the contract, and the cash flows expected to be received. This is applied using a probability weighted approach.

On initial recognition of the asset, an estimate of the expected credit losses for the next 12 months is recognised. Where the asset has experienced significant increase in credit risk then the lifetime losses are estimated and recognised.

There has been no change in the estimation techniques or significant assumptions made during the current reporting period.

The Council writes off a trade receivable when there is information indicating that the debtor is in severe financial difficulty and there is no realistic prospect of recovery.

Where the Council renegotiates the terms of receivables due from certain customers, the new expected cash flows are discounted at the original effective interest rate and any resulting difference to the carrying value is recognised in profit or loss.

Rates and annual charges outstanding are secured against the property.

C1-5 Infrastructure, property, plant and equipment

By aggregated asset class ²	At 1 July 2023			Asset movements during the reporting period						At 30 June 2024		
	Gross carrying amount	Accumulated depreciation and impairment	Net carrying amount	Additions renewals ¹	Additions new assets	Carrying value of disposals	Depreciation expense	WIP transfers	Revaluation increments to equity (ARR)	Gross carrying amount	Accumulated depreciation and impairment	Net carrying amount
\$ '000												
Capital work in progress	50,242	–	50,242	41,368	4,901	–	–	(1,064)	–	95,447	–	95,447
Plant and equipment	18,883	(13,391)	5,492	2,205	–	(273)	(1,831)	–	–	19,555	(13,962)	5,593
Office equipment	21,669	(19,976)	1,693	372	–	(1)	(758)	–	–	22,040	(20,734)	1,306
Furniture and fittings	9,048	(7,710)	1,338	108	–	–	(416)	–	–	9,156	(8,126)	1,030
Land:												
– Operational land	303,530	–	303,530	–	–	–	–	–	–	303,530	–	303,530
– Community land	121,723	–	121,723	–	–	–	–	–	–	121,723	–	121,723
– Crown land	56,219	–	56,219	–	–	–	–	–	–	56,219	–	56,219
Land improvements – depreciable	9,938	(4,429)	5,509	9	110	–	(528)	4	–	10,061	(4,957)	5,104
Infrastructure:												
– Buildings – non-specialised	33,889	(2,085)	31,804	–	–	(33)	(920)	–	2,222	36,303	(3,230)	33,073
– Buildings – specialised	242,011	(95,696)	146,315	964	35	–	(4,128)	38	11,128	262,366	(108,014)	154,352
– Other structures	1,147	(162)	985	–	–	–	(14)	–	–	1,146	(175)	971
– Roads	427,846	(132,764)	295,082	6,219	660	(1,511)	(6,846)	150	12,558	449,887	(143,575)	306,312
– Footpaths	146,752	(53,604)	93,148	2,441	9	(375)	(3,904)	206	3,821	155,039	(59,693)	95,346
– Stormwater drainage	256,600	(76,184)	180,416	1,206	1,490	–	(2,408)	121	7,654	270,451	(81,972)	188,479
– Swimming pools	7,548	(4,542)	3,006	–	–	–	(75)	–	–	7,547	(4,616)	2,931
– Other open space / recreational assets	39,406	(14,529)	24,877	303	303	–	(1,609)	197	–	40,209	(16,138)	24,071
– Other infrastructure	299,972	(95,477)	204,495	3,521	92	–	(4,095)	332	–	303,916	(99,571)	204,345
Other assets:												
– Heritage collections	14,043	(5,697)	8,346	44	–	–	(120)	16	–	14,103	(5,817)	8,286
– Library books	2,013	(1,121)	892	359	–	–	(325)	–	–	1,982	(1,056)	926
Total infrastructure, property, plant and equipment	2,062,479	(527,367)	1,535,112	59,119	7,600	(2,193)	(27,977)	–	37,383	2,180,680	(571,636)	1,609,044

(1) Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

(2) Council leases 21 residential properties under long term leases (terms from 25 to 53 years) to Link Wentworth for the provision of social and affordable housing. Council retains ownership of the properties at the end of the leases. The net carrying amount of these properties as at 30 June 2024 included in the above amounts is, operational land \$40m and buildings non-specialised \$30.4m.

C1-5 Infrastructure, property, plant and equipment (continued)

By aggregated asset class ²	At 1 July 2022			Asset movements during the reporting period								At 30 June 2023		
	Gross carrying amount restated	Accumulated depreciation restated	Net carrying amount	Additions renewals ¹	Additions new assets	Carrying value of disposals	Depreciation expense	WIP transfers	Adjustments and transfers	Revaluation decrements to equity (ARR)	Revaluation increments to equity (ARR)	Gross carrying amount restated	Accumulated depreciation restated	Net carrying amount
\$ '000														
Capital work in progress	37,772	–	37,772	19,982	1,008	–	–	(8,520)	–	–	–	50,242	–	50,242
Plant and equipment	18,619	(12,977)	5,642	2,067	–	(374)	(1,843)	–	–	–	–	18,883	(13,391)	5,492
Office equipment	21,255	(19,278)	1,977	469	149	(1)	(905)	4	–	–	–	21,669	(19,976)	1,693
Furniture and fittings	8,983	(7,252)	1,731	66	–	–	(459)	–	–	–	–	9,048	(7,710)	1,338
Land:														
– Operational land	322,025	–	322,025	–	–	–	–	–	–	(18,495)	–	303,530	–	303,530
– Community land	124,792	–	124,792	–	4,060	–	–	–	–	(7,129)	–	121,723	–	121,723
– Crown land	61,878	–	61,878	–	–	–	–	–	–	(5,659)	–	56,219	–	56,219
Land improvements – depreciable	8,408	(3,949)	4,459	640	167	–	(480)	723	–	–	–	9,938	(4,429)	5,509
Infrastructure:														
– Buildings – non-specialised	35,086	(1,353)	33,733	–	17	–	(916)	–	–	(1,030)	–	33,889	(2,085)	31,804
– Buildings – specialised	242,671	(95,154)	147,517	1,830	85	–	(3,417)	400	(850)	–	750	242,011	(95,696)	146,315
– Other structures	1,146	(148)	998	–	–	–	(13)	–	–	–	–	1,147	(162)	985
– Roads	399,135	(120,889)	278,246	6,371	1,057	(1,135)	(6,578)	235	–	–	16,886	427,846	(132,764)	295,082
– Footpaths	135,535	(47,947)	87,588	3,581	478	(642)	(3,703)	938	–	–	4,908	146,752	(53,604)	93,148
– Stormwater drainage	233,297	(68,252)	165,045	3,513	150	–	(2,236)	456	–	–	13,488	256,600	(76,184)	180,416
– Swimming pools	7,547	(4,466)	3,081	–	–	–	(75)	–	–	–	–	7,548	(4,542)	3,006
– Other open space/recreational assets	31,007	(11,819)	19,188	1,302	317	–	(1,496)	3,488	–	–	2,078	39,406	(14,529)	24,877
– Other infrastructure	287,499	(136,244)	151,255	3,410	1,435	–	(4,350)	2,049	–	–	50,696	299,972	(95,477)	204,495
Other assets:														
– Heritage collections	13,797	(5,579)	8,218	8	11	–	(118)	227	–	–	–	14,043	(5,697)	8,346
– Library books	2,044	(1,174)	870	354	–	–	(332)	–	–	–	–	2,013	(1,121)	892
Total infrastructure, property, plant and equipment	1,992,496	(536,481)	1,456,015	43,593	8,934	(2,152)	(26,921)	–	(850)	(32,313)	88,806	2,062,479	(527,367)	1,535,112

(1) Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

(2) Council leases 21 residential properties under long term leases (terms from 25 to 53 years) to Link Wentworth for the provision of social and affordable housing. Council retains ownership of the properties at the end of the leases. The Net carrying amount of these properties as at 30 June 2023 included in the above amounts is, operational land \$40m and buildings non-specialised \$29.1m.

C1-5 Infrastructure, property, plant and equipment (continued)

Material accounting policy information

Initial recognition of infrastructure, property, plant and equipment (IPPE)

Infrastructure, property, plant and equipment are held at fair value. Independent comprehensive valuations are performed at least every five years, however the carrying amount of assets is assessed by Council at each reporting date to confirm that it is not materially different from current fair value.

Land is not depreciated. Depreciation on other assets is calculated using the straight-line method to allocate their cost, net of their residual values, over their estimated useful lives as follows:

Plant and equipment	Years	Buildings	Years
Office equipment	3 to 10	Buildings	25 to 200
Computer equipment	3 to 8	Building components	
Furniture	5 to 10	Substructure	10 to 250
Vehicles	5	Superstructure	10 to 250
Other plant and equipment	5 to 10	Roof cladding	22 to 60
		Finishes	8 to 30
		Fittings	10 to 30
		Mechanical services	16 to 40
		Other services	10 to 60
Transportation assets	Years	Other sport and recreation assets	Years
Sealed roads: surface	18 to 40	Playgrounds	15
Sealed roads: structure	60 to 100	Sports lighting	55
Sealed roads: formation	200	Park furniture	15 to 100
Kerb and gutter	34 to 67	Sport and fitness	5 to 60
Footpaths	10 to 60	Irrigation and subsurface drainage	25
Traffic facilities	70	Swimming pools	20 to 200
Street furniture	15 to 90		
Bus shelters	50		
		Depreciable land improvements	Years
Stormwater drainage assets	Years	Depreciable land improvements	5 to 100
Drainage pipes	70 to 100		
Drainage pits	80		
Culverts	70 to 100	Other	Years
Gross pollutant traps	40 to 50	Other structures	25 to 50
		Library collection	5
Other infrastructure	Years	Heritage collection	10 to 100
Lighting	20 to 35		
Seawalls	80 to 120		
Marine structures	50 to 100		
Fences	35 to 80		
Retaining walls	90		

The assets' residual values and useful lives are reviewed, and adjusted if appropriate, at each reporting date.

Land under roads

Land under roads is land under roadways and road reserves including land under footpaths, nature strips and median strips.

Council has elected not to recognise land under roads acquired before 1 July 2008. Land under roads acquired after 1 July 2008 is recognised in accordance with the IPPE accounting policy.

Crown reserves

Crown reserves under Council's care and control are recognised as assets of the Council. While ownership of the reserves remains with the Crown, Council retains operational control of the reserves and is responsible for their maintenance and use in accordance with the specific purposes to which the reserves are dedicated.

Improvements on Crown reserves are also recorded as assets, while maintenance costs incurred by Council and revenues relating to the reserves are recognised within Council's Income Statement.

C1-6 Investment properties

C1-6 Investment properties (continued)

Owned investment property

\$ '000	2024	2023
At fair value		
Opening balance at 1 July	56,047	57,687
Capitalised subsequent expenditure	333	183
Net gain/(loss) from fair value adjustments	(2,682)	(2,673)
Transfers from/(to) owner-occupied property (Note C1-5)	–	850
Closing balance at 30 June	53,698	56,047

Material accounting policy information

Investment property, principally comprising freehold office buildings, is held for long-term rental yields and is not occupied by the Council.

C2 Leasing activities

C2-1 Council as a lessee

Council does not have any material lease contracts over land and buildings, machinery or IT equipment.

Waste and recycling collection contract

On 1 July 2019, Council entered into a seven (7) year contract with URM Environmental Services Pty Ltd to provide the waste and recycling collection service.

Embedded within the contract is the lease of eight (8) garbage collection trucks dedicated specifically to the service. Under the terms of the contract, Council has the right to obtain substantially all of the economic benefits from these vehicles for the duration of the contract. This results in a right of use asset for Council. Information relating to the right of use asset and associated balances and transactions is provided below.

Extension options

The waste and recycling collection contract contains an option to extend by a further three (3) years to provide a degree of flexibility and certainty to Council's operations. The extension is at Council's discretion.

At reporting date, Council assesses if it is reasonably certain that the extension option will be exercised. At 30 June 2024, it is considered reasonably certain that the option will be exercised and the information below has been prepared on that assumption.

(a) Right of use assets

\$ '000	Waste Disposal Contract	Total
2024		
Opening balance at 1 July	1,576	1,576
Depreciation charge	(263)	(263)
Balance at 30 June	1,314	1,314
2023		
Opening balance at 1 July	1,839	1,839
Depreciation charge	(263)	(263)
Balance at 30 June	1,576	1,576

(b) Lease liabilities

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
Lease liabilities	303	1,109	303	1,367
Total lease liabilities	303	1,109	303	1,367

C2-1 Council as a lessee (continued)

(c) (i) The maturity analysis

The maturity analysis of lease liabilities based on contractual undiscounted cash flows is shown in the table below:

\$ '000	< 1 year	1 – 5 years	> 5 years	Total	Total per Statement of Financial Position
2024					
Cash flows	303	1,211	–	1,514	1,412
2023					
Cash flows	303	1,211	303	1,817	1,670

(d) Income Statement

The amounts recognised in the Income Statement relating to leases where Council is a lessee are shown below:

\$ '000	2024	2023
Interest on lease liabilities	45	53
Depreciation of right of use assets	263	263
	308	316

(e) Statement of Cash Flows

Total cash outflow for leases (principal and interest)	303	303
	303	303

(f) Leases at significantly below market value – concessionary / peppercorn leases

Council has a number of leases at significantly below market value for land which is used for:

- land beautification
- dinghy storage
- boat ramps and jetties

The leases are generally between 1 and 5 years and require payments of a maximum amount of \$5,000 per year. The use of the right to use asset is restricted by the lessors to specified community services which Council must provide, these services are detailed in the leases.

Council does not believe that any of the leases in place are individually material from a statement of financial position or performance perspective.

Exceptions to Lease Accounting

Council has estimated the standalone price of the right of use asset obtained from the waste collection contract. In making this estimate Council has maximised the use of observable information

The right of use asset is measured using the cost model where cost on initial recognition comprises: the lease liability, initial direct costs, prepaid lease payments, estimated cost of removal and restoration, less any lease incentives. The right of use asset is depreciated over the lease term on a straight-line basis and assessed for impairment in accordance with the impairment of asset accounting policy.

C2-2 Council as a lessor

Operating leases

Council leases out a number of properties to commercial tenants and community groups as well as vehicles to Council employees. These leases have been classified as operating leases for financial reporting purposes and the assets are included as investment property (refer Note C1-9) and IPP&E (refer in this note part (v) below) in the Statement of Financial Position.

The amounts recognised in the Income Statement relating to operating leases where Council is a lessor are shown below.

\$ '000	2024	2023
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(i) Assets held as investment property

Investment property operating leases relate to properties leased to commercial tenants.

The amounts recognised in the Income Statement relating to operating leases where Council is a lessor are shown below.

Lease income (excluding variable lease payments not dependent on an index or rate)	3,735	3,636
Total income relating to operating leases for investment property assets	3,735	3,636

Operating lease expenses

Direct operating expenses that generated rental income	1,397	1,562
Total expenses relating to operating leases	1,397	1,562

(ii) Assets held as property, plant and equipment

PPE operating leases relate to vehicles leased to eligible employees and facilities leased to community groups.

Lease income (excluding variable lease payments not dependent on an index or rate)	1,855	1,777
Total income relating to operating leases for Council assets	1,855	1,777

C2-2 Council as a lessor (continued)

Reconciliation of IPPE assets leased out as operating leases

\$ '000	Plant & Equipment 2024	Plant & Equipment 2023
Opening balance as at 1 July	1,653	1,538
Additions renewals	1,036	928
Carrying value of disposals	(252)	(268)
Depreciation expense	(543)	(545)
Closing balance as at 30 June	1,894	1,653

\$ '000	2024	2023
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(iii) Maturity analysis of contractual lease income

Maturity analysis of future lease income receivable showing the undiscounted lease payments to be received after reporting date for operating leases:

< 1 year	4,510	5,100
1–2 years	3,867	4,076
2–3 years	2,788	3,259
3–4 years	2,335	2,136
4–5 years	1,818	1,738
> 5 years	9,504	9,468
Total undiscounted lease payments to be received	24,822	25,777

C3 Liabilities of Council

C3-1 Payables

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
Prepaid rates	705	–	584	–
Goods and services	13,708	–	8,329	–
Accrued expenses:				
– Borrowings	239	–	254	–
– Salaries and wages	2,100	–	2,792	–
– Other expenditure accruals	754	–	913	–
Security bonds, deposits and retentions	14,657	–	13,019	–
Other	670	–	922	–
Total payables	32,833	–	26,813	–

Current payables not anticipated to be settled within the next twelve months

\$ '000	2024	2023
The following liabilities, even though classified as current, are not expected to be settled in the next 12 months.		
Payables – security bonds, deposits and retentions	11,726	8,882
Total payables	11,726	8,882

Payables

Payables represent liabilities for goods and services provided to Council prior to the end of financial year that are unpaid. The amounts are unsecured and are usually paid within 30 days of recognition.

C3-2 Contract Liabilities

\$ '000	Notes	2024 Current	2024 Non-current	2023 Current	2023 Non-current
Grants and contributions received in advance:					
Unexpended capital grants (to construct Council controlled assets) ⁱ	(i)	5,894	—	7,562	—
Unexpended operating grants (received prior to performance obligation being satisfied) ⁱⁱ	(ii)	141	—	407	—
Unexpended capital contributions (to construct Council controlled assets)	(i)	—	—	1,833	—
Unexpended operating contributions (received prior to performance obligation being satisfied)	(ii)	91	—	144	—
Total grants received in advance		6,126	—	9,946	—
User fees and charges received in advance:					
DA Compliance Levy ⁱⁱⁱ	(iii)	243	—	662	—
Hoarding Permit fees	(iii)	253	—	10	—
Outdoor Dining fees	(iii)	82	—	62	—
Work Zone Permit fees	(iii)	1,197	—	749	—
Rental income - investment properties	(iii)	132	—	229	—
Rental income - other	(iii)	—	—	22	—
Total user fees and charges received in advance		1,907	—	1,734	—
Total contract liabilities		8,033	—	11,680	—

(i) Council has received grants from both the Commonwealth and State Governments to fund a number of infrastructure upgrade or renewal projects. The funds received are under an enforceable contract which require Council to construct identified assets which will be under Council's control on completion. The revenue is recognised as Council constructs the asset and the contract liability reflects the funding received which cannot yet be recognised as revenue. The revenue is expected to be recognised in the next 12 months.

(ii) The contract liability relates to grants and contributions received prior to the revenue recognition criteria in AASB 15 being satisfied as the performance obligations are ongoing.

(iii) The contract liability relates to user charges and fees received in advance prior to the revenue recognition criteria in AASB 15 being satisfied as the performance obligations are ongoing.

C3-2 Contract Liabilities (continued)

Revenue recognised that was included in the contract liability balance at the beginning of the period

\$ '000	2024	2023
Grants and contributions received in advance:		
Capital grants (to construct Council controlled assets)	2,077	2,431
Operating grants (received prior to performance obligation being satisfied)	378	493
Operating contributions (received prior to performance obligation being satisfied)	144	120
User fees and charges received in advance:		
Hoarding Permit fees	167	534
Outdoor Dining fees	62	62
Swimming Centre fees	—	—
Work Zone Permit fees	591	591
Rental income - investment properties	229	229
Rental income - other	—	—
Other	418	—
Total revenue recognised that was included in the contract liability balance at the beginning of the period	4,066	4,460

C3-3 Borrowings

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
Loans – secured ^{1, 2}	2,091	31,349	2,005	33,441
Total borrowings	2,091	31,349	2,005	33,441

(1) Loans are secured over the general rating income of Council.

Disclosures on liability interest rate risk exposures, fair value disclosures and security can be found in Note D1-1.

(2) During the current and prior year there were no defaults or breaches of any of the loans.

(a) Changes in liabilities arising from financing activities

\$ '000	2023		Non-cash movements				2024
	Opening Balance	Cash flows	Acquisition	Fair value changes	Acquisition due to change in accounting policy	Other non-cash movement	Closing balance
Loans – secured	35,446	(2,006)	–	–	–	–	33,440
Lease liability (Note C2-1b)	1,670	(258)	–	–	–	–	1,412
Total liabilities from financing activities	37,116	(2,264)	–	–	–	–	34,852

\$ '000	2022		Non-cash movements				2023
	Opening Balance	Cash flows	Acquisition	Fair value changes	Acquisition due to change in accounting policy	Other non-cash movement	Closing balance
Loans – secured	37,373	(1,927)	–	–	–	–	35,446
Lease liability (Note C2-1b)	1,920	(250)	–	–	–	–	1,670
Total liabilities from financing activities	39,293	(2,177)	–	–	–	–	37,116

(b) Financing arrangements

\$ '000	2024	2023
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Total facilities

Total financing facilities available to Council at the reporting date are:

Bank overdraft facilities ¹	500	500
Credit cards/purchase cards	350	350
Borrowings Facilities	40,500	40,500
Total financing arrangements	41,350	41,350

Drawn facilities

Financing facilities drawn down at the reporting date are:

Borrowings Facilities	40,500	40,500
Total drawn financing arrangements	40,500	40,500

Undrawn facilities

Undrawn financing facilities available to Council at the reporting date are:

– Bank overdraft facilities	500	500
– Credit cards/purchase cards	334	309
Total undrawn financing arrangements	834	809

(1) The bank overdraft facility may be drawn at any time and may be terminated by the bank subject to the notice period in accordance with the terms and conditions of the facility.

C3-4 Employee benefit provisions

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
Annual leave	4,500	–	4,097	–
Sick leave	6	–	6	–
Long service leave	7,339	574	7,374	236
Gratuities	1,105	580	2,379	–
Other leave – RDO's	150	–	148	–
Total employee benefit provisions	13,100	1,154	14,004	236

Current employee benefit provisions not anticipated to be settled within the next twelve months

\$ '000	2024	2023
The following provisions, even though classified as current, are not expected to be settled in the next 12 months.		
Provisions – employees benefits	6,828	10,150
	6,828	10,150

Material accounting policy information

Long-term employee benefit obligations

The liability for long-service leave and annual leave that is not expected to be wholly settled within 12 months after the end of the period in which the employees render the related service is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the end of the reporting period using the projected unit credit method. Consideration is given to expected future wage and salary levels, experience of employee departures, and periods of service. Expected future payments are discounted using market yields at the end of the reporting period on national government bonds with terms to maturity and currency that match, as closely as possible, the estimated future cash outflows.

On-costs

The employee benefit provisions include the aggregate on-cost liabilities that will arise when payment of current employee benefits is made in future periods.

These amounts include superannuation, payroll tax and workers compensation expenses which will be payable upon the future payment of certain leave liabilities which employees are entitled to at the reporting period.

C4 Reserves

C4-1 Nature and purpose of reserves

IPPE Revaluation reserve

The infrastructure, property, plant and equipment (IPPE) revaluation reserve is used to record increments and decrements in the revaluation of infrastructure, property, plant and equipment.

D Risks and accounting uncertainties

D1-1 Risks relating to financial instruments held

Council's activities expose it to a variety of financial risks including **(1)** price risk, **(2)** credit risk, **(3)** liquidity risk and **(4)** market (interest rate) risk.

Council's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the financial performance of the Council.

Council does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk. Financial risk management is carried out by Council's Finance team under policies approved by the Council.

Fair value is determined as follows:

- **Cash and cash equivalents, receivables, payables** – are estimated to be the carrying value that approximates market value.
- **Borrowings and held-to-maturity investments** – are based upon estimated future cash flows discounted by the current market interest rates applicable to assets and liabilities with similar risk profiles, unless quoted market prices are available.
- Financial assets classified (i) '**at fair value through profit and loss**' or (ii) '**available-for-sale**' – are based upon quoted market prices (in active markets for identical investments) at the reporting date or independent valuation.

Council's objective is to maximise its return on cash and investments whilst maintaining an adequate level of liquidity and preserving capital.

Council's Finance team manages the cash and investments portfolio with the assistance of independent advisors.

Council has an investment policy which complies with the Local Government Act 1993 and Minister's Investment Order 625. This policy is regularly reviewed by Council and its staff and an investment report is tabled before Council on a monthly basis setting out the portfolio breakup and its performance as required by Local Government regulations.

The risks associated with the instruments held are:

- **Market (Interest rate) risk** – the risk that movements in interest rates could affect returns.
- **Liquidity risk** – the risk that Council will not be able to pay its debts as and when they fall due.
- **Credit risk** – the risk that the investment counterparty will not complete their obligations particular to a financial instrument, resulting in a financial loss to Council – be it of a capital or income nature.

Council manages these risks (amongst other measures) by diversifying its portfolio and only purchasing investments with high credit ratings or capital guarantees.

Council also seeks advice from independent advisers before placing any funds in cash equivalents and investments.

(a) Market risk – interest rate and price risk

\$ '000	2024	2023
The impact on result for the year and equity of a reasonably possible movement in the price of investments held and interest rates is shown below. The reasonably possible movements were determined based on historical movements and economic conditions in place at the reporting date.		
Impact of a 1% movement in interest rates		
– Equity / Income Statement	1,271	1,491
Impact of a 10% movement in price of investments		
– Equity / Income Statement	140	274

(b) Credit risk

Council's major receivables comprise (i) rates and annual charges and (ii) user charges and fees.

D1-1 Risks relating to financial instruments held (continued)

Council manages the credit risk associated with these receivables by monitoring outstanding debt and employing stringent debt recovery procedures.

The credit risk for liquid funds and other short-term financial assets is considered negligible, since the counterparties are reputable banks with high quality external credit ratings.

There are no significant concentrations of credit risk, whether through exposure to individual customers, specific industry sectors and/or regions. The level of outstanding receivables is reported to Council monthly and benchmarks are set and monitored for acceptable collection performance.

Council makes suitable provision for doubtful receivables as required. There are no material receivables that have been subjected to a re-negotiation of repayment terms.

Credit risk profile

Receivables – rates and annual charges

Credit risk on rates and annual charges is minimised by the ability of Council to recover these debts as a secured charge over the land; that is, the land can be sold to recover the debt. Council is also able to charge interest on overdue rates and annual charges at higher than market rates which further encourages payment.

\$ '000	Not yet overdue	overdue rates and annual charges		Total
		< 5 years	≥ 5 years	
2024				
Gross carrying amount	2,177	174	267	2,618
2023				
Gross carrying amount	1,113	647	67	1,827

D1-1 Risks relating to financial instruments held (continued)

Receivables - non-rates and annual charges and contract assets

Council applies the simplified approach for non-rates and annual charges debtors and contract assets to provide for expected credit losses, which permits the use of the lifetime expected loss provision at inception. To measure the expected credit losses, non-rates and annual charges debtors and contract assets have been grouped based on shared credit risk characteristics and the days past due.

The loss allowance provision is determined as follows. The expected credit losses incorporate forward-looking information.

\$ '000	Not yet overdue	Overdue debts				Total
		0 - 30 days	31 - 60 days	61 - 90 days	> 91 days	
2024						
Gross carrying amount	7,801	30	55	184	385	8,455
Expected loss rate (%)	0.00%	0.00%	26.23%	35.18%	38.59%	2.69%
ECL provision	—	—	14	65	149	228
2023						
Gross carrying amount	6,917	2,927	137	65	123	10,169
Expected loss rate (%)	0.00%	0.00%	26.23%	35.18%	38.59%	1.05%
ECL provision	—	—	36	23	47	106

(c) Liquidity risk ¹

Payables, lease liabilities and borrowings are subject to liquidity risk, i.e. the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due.

Council manages this risk by monitoring its cash flow requirements and liquidity levels and maintaining an adequate cash buffer.

Payment terms can (in extenuating circumstances) also be extended and overdraft facilities utilised as required.

Borrowings are also subject to interest rate risk, i.e the risk that movements in interest rates could adversely affect funding costs and debt servicing requirements. Council manages this risk through diversification of borrowing types, maturities and interest rate structures. Both of Councils loans were negotiated at a fixed interest rate for their entire terms. The Finance team regularly reviews interest rate movements to determine if it would be advantageous to refinance or renegotiate part or all of the loan portfolio.

The timing of cash flows presented in the table below to settle financial liabilities reflects the earliest contractual settlement dates. The timing of expected outflows is not expected to be materially different from contracted cashflows.

The amounts disclosed in the table are the undiscounted contracted cash flows for non-lease liabilities and therefore the balances in the table may not equal the balances in the Statement of Financial Position due to the effect of discounting.

	Weighted average interest rate	Subject to no maturity	≤ 1 Year	payable in:		Total cash outflows	Actual carrying values
\$ '000				1 - 5 Years	> 5 Years		
2024							
Payables	0.00%	14,657	13,593	–	–	28,250	32,833
Borrowings	4.21%	–	3,473	13,023	30,088	46,584	33,440
Total financial liabilities		14,657	17,066	13,023	30,088	74,834	66,273
2023							
Payables	0.05%	13,019	13,777	–	–	26,796	26,813
Borrowings	4.21%	–	3,461	12,959	19,026	35,446	35,446
Total financial liabilities		13,019	17,238	12,959	19,026	62,242	62,259

(1) A separate maturity analysis of lease liabilities is at Note 14. Leases

D2-1 Fair value measurement

The Council measures the following asset and liability classes at fair value on a recurring basis:

- Infrastructure, property, plant and equipment
- Investment property
- Financial assets and liabilities

The fair value of assets and liabilities must be estimated in accordance with various accounting standards for either recognition and measurement requirements or for disclosure purposes.

AASB 13 Fair Value Measurement requires all assets and liabilities measured at fair value to be assigned to a 'level' in the fair value hierarchy as follows:

Level 1	Unadjusted quoted prices in active markets for identical assets or liabilities that the entity can access at the measurement date.
Level 2	Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
Level 3	Inputs for the asset or liability that are not based on observable market data (unobservable inputs).

The table below shows the assigned level for each asset class held at fair value by North Sydney Council.

		Fair value measurement hierarchy					
\$ '000	Notes	Level 2 Significant observable inputs		Level 3 Significant unobservable inputs		Total	
		2024	2023	2024	2023	2024	2023
Recurring fair value measurements							
Financial assets							
Financial investments	C1-2						
At fair value through profit or loss		10,401	11,647	–	–	10,401	11,647
Total financial assets		10,401	11,647	–	–	10,401	11,647
Investment property							
Investment properties	C1-6	53,698	56,047	–	–	53,698	56,047
Total investment property		53,698	56,047	–	–	53,698	56,047
Infrastructure, property, plant and equipment							
	C1-5						
Plant and equipment		–	–	5,593	5,492	5,593	5,492
Office equipment		–	–	1,306	1,693	1,306	1,693
Furniture and fittings		–	–	1,030	1,338	1,030	1,338
Operational land		24,425	24,425	279,105	279,105	303,530	303,530
Community land		–	–	121,723	121,723	121,723	121,723
Crown land		–	–	56,219	56,219	56,219	56,219
Land improvements – depreciable		–	–	5,104	5,509	5,104	5,509
Buildings – non-specialised		1,247	1,286	31,826	30,518	33,073	31,804
Buildings – specialised		8,938	9,854	145,414	136,461	154,352	146,315
Other structures		–	–	971	985	971	985
Roads		–	–	306,312	295,082	306,312	295,082
Footpaths		–	–	95,346	93,148	95,346	93,148
Stormwater drainage		–	–	188,479	180,416	188,479	180,416
Swimming pools		–	–	2,931	3,006	2,931	3,006
Other open space/recreation assets		–	–	24,071	24,877	24,071	24,877
Other infrastructure assets		–	–	204,345	204,495	204,345	204,495
Heritage collections		–	–	8,286	8,346	8,286	8,346
Library books		–	–	926	892	926	892
Total infrastructure, property, plant and equipment		34,610	35,565	1,478,987	1,449,305	1,513,597	1,484,870

D2-1 Fair value measurement (continued)

Transfers between level 1 and level 2 fair value hierarchies

During the year, there were no transfers between level 1 and level 2 fair value hierarchies for recurring fair value measurements.

Valuation techniques

Where Council is unable to derive fair valuations using quoted market prices of identical assets (i.e. level 1 inputs) Council instead utilises a spread of both observable inputs (level 2 inputs) and unobservable inputs (level 3 inputs).

The fair valuation techniques Council has employed while utilising level 2 and level 3 inputs are as follows:

Investment property

The market approach using Level 2 inputs was used to value Council's investment properties. The level 2 inputs used were quoted prices for similar assets in active markets and comparison of rate per square metre of floor area.

The 2024 revaluations were based on Independent Assessments made by Ms Elise Wallace of Australis Advisory Group Pty Ltd. There has been no change to the valuation process during the reporting period.

Infrastructure, property, plant and equipment (IPPE)

The market approach using Level 2 inputs was used to value selected buildings and operational land. The level 2 inputs used were quoted prices for similar assets in active markets and comparison of rates per square metre of floor area.

The following table summarises the quantitative information relating to significant unobservable inputs used in deriving the various Level 3 asset class fair values.

Class	Valuation Technique	Unobservable Inputs
Plant & Equipment, Office Equipment, Furniture & Fittings	Cost approach	Depreciated historic cost and useful life.
Operational Land	Market approach	Price per square metre from sales evidence available, planning and other constraints on development and the potential for alternative use.
Community Land	Land values obtained from the NSW Valuer-General	Land value, land area and level of restriction.
Land Improvements - depreciable	Cost approach	Unit rates, useful life, remaining life and residual value.
Buildings - non-specialised	Cost approach	Current replacement cost of modern equivalent asset using componentisation, asset condition, useful life and residual value.
Buildings - specialised	Cost approach	Current replacement cost of modern equivalent asset using componentisation, asset condition, useful life and residual value.
Other Structures	Cost approach	Current replacement cost of modern equivalent asset, useful life, remaining life and residual value.
Roads	Cost approach	Unit rates, useful life, remaining life and residual value.
Footpaths	Cost approach	Unit rates, useful life, remaining life and residual value.
Stormwater Drainage	Cost approach	Unit rates, useful life, remaining life and residual value.

D2-1 Fair value measurement (continued)

Swimming Pools	Cost approach	Current replacement cost of modern equivalent asset using componentisation, asset condition, useful life and residual value.
Open Space/Recreation Assets	Cost approach	Unit rates, useful life, remaining life and residual value.
Other Infrastructure Assets	Cost approach	Unit rates, useful life, remaining life and residual value.
Heritage Collections	Cost approach	Current replacement cost, useful life, remaining life and residual value.
Library Books	Cost approach	Depreciated historic cost and useful life.

D2-1 Fair value measurement (continued)

Reconciliation of Movements

A reconciliation of the movements in recurring fair value measurements allocated to Level 3 of the hierarchy is provided below:

	2024	2023
	\$'000	\$'000
Balance as at 1 July	1,449,305	1,391,363
Total gains or losses for the period		
Recognised in profit and loss - realised (refer to Note B3-4 and B4-1)	(28,941)	(28,430)
Recognised in other comprehensive income - revaluation surplus	37,383	57,616
Other Movements		
Purchases	21,514	40,041
Sales	(274)	(375)
Transfers into Level 3	0	0
Transfers out of Level 3	0	(10,910)
Other movements	0	0
Balances as at 30 June	1,478,987	1,449,305

Highest and best use

All of Council's non-financial assets are considered as being utilised for their highest and best use.

D3-1 Contingencies

The following assets and liabilities do not qualify for recognition in the Statement of Financial Position, but their knowledge and disclosure is considered relevant to the users of Council's financial report.

LIABILITIES NOT RECOGNISED

1. Guarantees

(i) Defined benefit superannuation contribution plans

Council is party to an Industry Defined Benefit Plan under the Local Government Superannuation Scheme, named The Local Government Superannuation Scheme – Pool B (the Scheme) which is a defined benefit plan that has been deemed to be a 'multi-employer fund' for purposes of AASB119 Employee Benefits for the following reasons:

- Assets are not segregated within the sub-group according to the employees of each sponsoring employer.
- The contribution rates have been the same for all sponsoring employers, i.e. contribution rates have not varied for each sponsoring employer according to the experience relating to the employees of that sponsoring employer.
- Benefits for employees of all sponsoring employers are determined according to the same formulae and without regard to the sponsoring employer.
- The same actuarial assumptions are currently used in respect of the employees of each sponsoring employer.

D3-1 Contingencies (continued)

Given the factors above, each sponsoring employer is exposed to the actuarial risks associated with current and former employees of other sponsoring employers and hence shares in the associated gains and losses (to the extent to which they are not borne by members).

(a) A description of the funding arrangements, including the method used to determine the entity's rate of contributions and any minimum funding requirements.

Pooled Employers are required to pay future service employer contributions and past service employer contributions to the Fund. The future service employer contributions were determined using the new entrant rate method under which a contribution rate sufficient to fund the total benefits over the working life-time of a typical new entrant is calculated. The current future service employer contribution rates are:

Division B	1.9 times member contributions for non-180 Point Members; Nil for 180 Point Members*
Division C	2.5% salaries
Division D	1.64 times member contributions

* For 180 point members, employers were required to contribute 8.5% of salaries for the year ending 30 June 2024 (increasing to **9.0% in 2024/25** in line with the increase in the Superannuation Guarantee) to these members' accumulation accounts, which are paid in addition to members' defined benefits.

The past service contribution for each Pooled Employer is a share of the total past service contributions of **\$20.0** million per annum for **1 January 2022 to 31 December 2024**, apportioned according to each employer's share of the accrued liabilities as at 30 June 2023. These past service contributions are used to maintain the adequacy of the funding position for the accrued liabilities

The adequacy of contributions is assessed at each triennial actuarial investigation and monitored annually between triennials.

(b) Description of the extent to which Council can be liable to the plan for other Council's obligations under the terms and conditions of the multi-employer plan.

As stated above, each sponsoring employer (Council) is exposed to the actuarial risks associated with current and former employees of other sponsoring employers and hence shares in the associated gains and losses.

However, there is no relief under the Fund's trust deed for employers to walk away from their defined benefit obligations. Under limited circumstances, an employer may withdraw from the plan when there are no active members, on full payment of outstanding additional contributions. There is no provision for allocation of any surplus which may be present at the date of withdrawal of the Council.

(c) description of any agreed allocation of a deficit or surplus on:

(i) wind-up of the plan

There are no specific provisions under the Fund's trust deed dealing with deficits or surplus on wind-up.

(ii) the entity's withdrawal from the plan

There are no specific provisions under the Fund's trust deed dealing with deficits or surplus on wind-up.

The amount of employer contributions to the defined benefit section of the Fund and recognised as an expense for the year ending 30 June 2024 was **\$272,057.9**. The last formal valuation of the Fund was undertaken by the Fund Actuary, **Richard Boyfield FIAA as at 30 June 2022**.

The amount of additional contributions included in the total employer contribution advised above is **\$99,346.27** Council's expected contribution to the plan for the next annual reporting period is **\$167,215.99**.

The estimated employer reserves financial position for the Pooled Employers at 30 June 2024 is:

Defined Benefit reserves only *	\$millions	Asset Coverage
Assets	2,237.5	
Past Service Liabilities	2,141.9	104.5%
Vested Benefits	2,159.8	103.6%

D3-1 Contingencies (continued)

* excluding other accumulation accounts and reserves in both assets and liabilities.

Council's share of the deficiency cannot be accurately calculated as the Scheme is a mutual arrangement where assets and liabilities are pooled together for all member councils. For this reason, no liability for the deficiency has been recognised in Council's accounts. Council has a possible obligation that may arise should the Scheme require immediate payment to correct the deficiency.

The key economic long term assumptions used to calculate the present value of accrued benefits are:

Investment return	6.0% per annum
Salary inflation *	3.5% per annum
Increase in CPI	3.5% for FY 23/24 2.5% per annum thereafter

* Plus promotional increases

The contribution requirements may vary from the current rates if the overall sub-group experience is not in line with the actuarial assumptions in determining the funding program. However, any adjustment to the funding program would be the same for all sponsoring employers in the Pooled Employers group.

Please note that the estimated employer reserves financial position above is a preliminary calculation and once all of the relevant information has been received by the Funds Actuary, the final end of year review, which will be a triennial actuarial investigation will be completed by **December 2024**.

(ii) Statewide Limited

Council is a member of Statewide Mutual, a mutual pool scheme providing liability insurance to local government. Membership includes the potential to share in either the net assets or liabilities of the fund depending on its past performance. Council's share of the net assets or liabilities reflects Council's contributions to the pool and the result of insurance claims within each of the fund years.

The future realisation and finalisation of claims incurred but not reported to 30 June this year may result in future liabilities or benefits as a result of past events that Council will be required to fund or share in respectively.

2. Other liabilities

(i) Third party claims

The Council is involved from time to time in various claims incidental to the ordinary course of business including claims for damages relating to its services. Council believes that it is appropriately covered for all claims through its insurance coverage and does not expect any material liabilities to eventuate.

(ii) Potential land acquisitions due to planning restrictions imposed by Council

Council has classified a number of privately owned land parcels as local open space or bushland. As a result, where notified in writing by the various owners, Council will be required to purchase these land parcels. At reporting date, it has not been possible to establish reliable estimates of the value of any potential liability (and subsequent land asset) from such potential acquisitions.

(iii) Legal Claims

Council is the planning authority for its area under the Environmental Planning and Assessment Act 1979. Pursuant to that Act, certain persons dissatisfied by a planning decision of the Council may appeal to the Land and Environment Court. It is the Court's normal practice in Class 1 proceedings that parties bear their own legal costs. In Class 4 proceedings, costs usually follow the event.

As at 30 June 2024, there were **eighteen (18)** Land and Environment Court matters and no NSW Civil and Administrative Tribunal matters ongoing. All known costs have been recognised but the amount of further costs are unknown until the appeals are determined.

E People and relationships

E1 Related party disclosures

E1-1 Key management personnel (KMP)

Key Management Personnel (KMP) of the council are those persons having the authority and responsibility for planning, directing and controlling the activities of the council, directly or indirectly. The KMP for North Sydney Council are the Mayor, Councillors, Chief Executive Officer, Director Corporate Services, Director Planning & Environment and Director Open Space & Infrastructure.

The aggregate amount of KMP compensation included in the Income Statement is:

\$ '000	2024	2023
Compensation:		
Short-term benefits (salaries, Mayoral Allowance, Councillors fees)	1,656	2,171
Post-employment benefits (superannuation)	179	202
Other long-term benefits (increase in employee leave entitlements)	151	194
Termination Benefits	203	1,677
Total	2,189	4,244

E1-2 Councillor and Mayoral fees and associated expenses

The aggregate amount of Councillor and Mayoral fees and associated expenses included in materials and services expenses in the Income Statement are:

Mayoral fee	73	77
Councillors' fees	277	280
Other Councillors' expenses (including Mayor)	106	97
Total	456	454

E2 Other relationships

E2-1 Audit fees

During the year, the following fees were incurred for services provided by the auditor of Council, related practices and non-related audit firms

Auditors of the Council - NSW Auditor-General:

Audit and review of financial statements	125	109
Total Auditor-General remuneration	125	109

F Other matters

F1-1 Statement of Cash Flows information

(a) Reconciliation of Operating Result

\$ '000	2024	2023
Net operating result from Income Statement	13,053	24,473
Add / (less) non-cash items:		
Depreciation and amortisation	28,240	27,184
(Gain) / loss on disposal of assets	1,304	1,253
Non-cash capital grants and contributions	–	(4,060)
Losses/(gains) recognised on fair value re-measurements through the P&L:		
– Investments classified as 'at fair value' or 'held for trading'	(5)	(5)
– Investment property	2,682	2,673
Share of net (profits)/losses of associates/joint ventures using the equity method	–	(3)
Movements in operating assets and liabilities and other cash items:		
(Increase) / decrease of receivables	923	(1,725)
Increase / (decrease) in provision for impairment of receivables	(419)	65
(Increase) / decrease of inventories	9	(29)
(Increase) / decrease of other current assets	(49)	(8)
Increase / (decrease) in payables	5,379	767
Increase / (decrease) in accrued interest payable	(15)	(16)
Increase / (decrease) in other accrued expenses payable	(851)	1,179
Increase / (decrease) in other liabilities	1,507	692
Increase / (decrease) in contract liabilities	(3,647)	2,830
Increase / (decrease) in employee benefit provision	14	(238)
Net cash flows from operating activities	48,125	55,032

(b) Non-cash investing and financing activities

Dedications	–	4,060
Total non-cash investing and financing activities	–	4,060

F2-1 Commitments

Capital commitments (exclusive of GST)

\$ '000	2024	2023
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Capital expenditure committed for at the reporting date but not recognised in the financial statements as liabilities:

Property, plant and equipment

Buildings	253	445
Infrastructure	4,107	3,688
Library books	39	27
Other structures	361	52
North Sydney Olympic Pool Redevelopment	21,975	10,506
Plant and equipment	893	1,713
Total commitments	27,628	16,431

These expenditures are payable as follows:

Within the next year	27,628	16,431
Total payable	27,628	16,431

Details of capital commitments

Council has committed to the redevelopment of the North Sydney Olympic Pool complex, Infrastructure Capital works in Neutral Bay and various Parks, purchase of Plant and Equipment.

F3-1 Events occurring after the reporting date

Council is aware of the following 'non-adjusting events' that merit disclosure:

- A dispute regarding structural steel at the North Sydney Olympic Pool redevelopment is subject to ongoing professional assessment and negotiation. It is not possible to quantify the amount of any resolution at this stage.
- In July 2024, Council established and drew down a \$20 million loan from TCORP to fund the increasing construction cost of the North Sydney Olympic Pool redevelopment.

F4 Statement of developer contributions

F4-1 Summary of developer contributions

\$ '000	Opening balance at 1 July 2023	Contributions received during the year			Interest and investment income earned	Amounts expended	Internal borrowings	Held as restricted asset at 30 June 2024	Cumulative balance of internal borrowings (to)/from
		Cash	Non-cash Land	Non-cash Other					
Active Transport	270	88	–	–	–	(548)	190	–	(190)
Administration	1,048	31	–	–	27	–	–	1,106	–
Affordable Housing	3,498	–	–	–	26	(2,472)	–	1,052	–
Community facilities	3,644	405	–	–	101	(16)	–	4,134	–
Open Space and Recreation	6,522	5,969	–	–	197	(4,529)	(190)	7,969	190
Public Domain	12,036	130	–	–	300	(249)	–	12,217	–
S7.11 contributions – under a plan	27,018	6,623	–	–	651	(7,814)	–	26,478	–
S7.12 levies – under a plan	2,550	3,607	–	–	154	–	–	6,311	–
Total S7.11 and S7.12 revenue under plans	29,568	10,230	–	–	805	(7,814)	–	32,789	–
S7.4 planning agreements	13,993	456	–	–	258	(4,000)	–	10,707	–
Total contributions	43,561	10,686	–	–	1,063	(11,814)	–	43,496	–

Under the *Environmental Planning and Assessment Act 1979*, Council has significant obligations to provide Section 7.11 (contributions towards provision or improvement of amenities or services) infrastructure in new release areas. It is possible that the funds contributed may be less than the cost of this infrastructure, requiring Council to borrow or use general revenue to fund the difference.

F4-2 Developer contributions by plan

	Opening balance at 1 July 2023	Contributions received during the year		Non-cash Other	Interest and investment income earned	Amounts expended	Internal borrowings	Held as restricted asset at 30 June 2024	Cumulative balance of internal borrowings (to)/from
\$ '000		Cash	Non-cash Land						
NORTH SYDNEY PLAN 2004									
Affordable Housing	3,498	–	–	–	26	(2,472)	–	1,052	–
Total	3,498	–	–	–	26	(2,472)	–	1,052	–
NORTH SYDNEY PLAN 2020									
Active transport	270	88	–	–	–	(548)	190	–	(190)
Administration	1,048	31	–	–	27	–	–	1,106	–
Community facilities	3,644	405	–	–	101	(16)	–	4,134	–
Open space and recreation	6,522	5,969	–	–	197	(4,529)	(190)	7,969	190
Public Domain	12,036	130	–	–	300	(249)	–	12,217	–
Total	23,520	6,623	–	–	625	(5,342)	–	25,426	–

S7.12 Levies – under a plan

NORTH SYDNEY PLAN 2020									
Other	2,550	3,607	–	–	154	–	–	6,311	–
Total	2,550	3,607	–	–	154	–	–	6,311	–

F5 Statement of performance measures

F5-1 Statement of performance measures – consolidated results

	Amounts	Indicator	Indicators		Benchmark
\$ '000	2024	2024	Restated 2023	Restated 2022	
1. Operating performance ratio					
Total continuing operating revenue excluding capital grants and contributions less operating expenses ^{1, 2}	(31)	(0.02)%	1.33%	3.32%	> 0.00%
Total continuing operating revenue excluding capital grants and contributions ¹	134,587				
2. Own source operating revenue ratio					
Total continuing operating revenue excluding all grants and contributions ¹	129,134	85.36%	78.90%	80.51%	> 60.00%
Total continuing operating revenue ¹	151,277				
3. Unrestricted current ratio					
Current assets less all external restrictions	71,681	2.42x	2.72x	2.71x	> 1.50x
Current liabilities less specific purpose liabilities	29,566				
4. Debt service cover ratio					
Operating result before capital excluding interest and depreciation, amortisation and impairment ¹	29,706	7.90x	8.11x	17.38x	> 2.00x
Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)	3,762				
5. Rates and annual charges outstanding percentage					
Rates and annual charges outstanding	2,909	3.74%	2.77%	2.94%	< 5.00%
Rates and annual charges collectable	77,817				
6. Cash expense cover ratio					
Current year's cash and cash equivalents plus all term deposits	116,349	11.84	14.28	15.39	> 3.00
Monthly payments from cash flow of operating and financing activities	9,824	months	months	months	months

(1) Excludes fair value increments on investment properties, reversal of revaluation decrements, reversal of impairment losses on receivables, net gain on sale of assets and net share of interests in joint ventures and associates using the equity method and includes pensioner rate subsidies

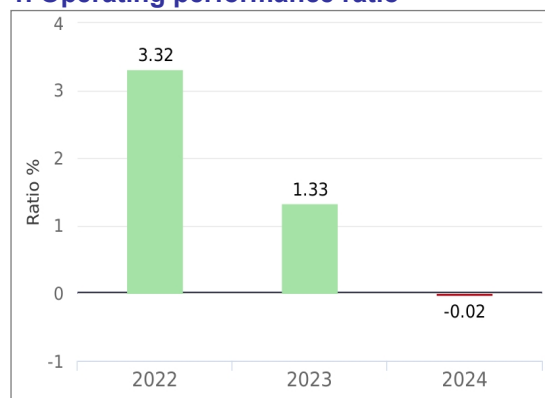
(2) Excludes impairment/revaluation decrements of IPPE, fair value decrements on investment properties, net loss on disposal of assets and net loss on share of interests in joint ventures and associates using the equity method

End of the audited financial statements

G Additional Council disclosures (unaudited)

G1-1 Statement of performance measures – consolidated results (graphs)

1. Operating performance ratio



Purpose of operating performance ratio

This ratio measures Council's achievement of containing operating expenditure within operating revenue.

Commentary on 2023/24 result

2023/24 ratio (0.02)%

This break-even result indicates Council needs to focus efforts on containing expenditures and improving revenues. This is vital in order to maintain financial sustainability and ensure quality of Council's infrastructure assets.

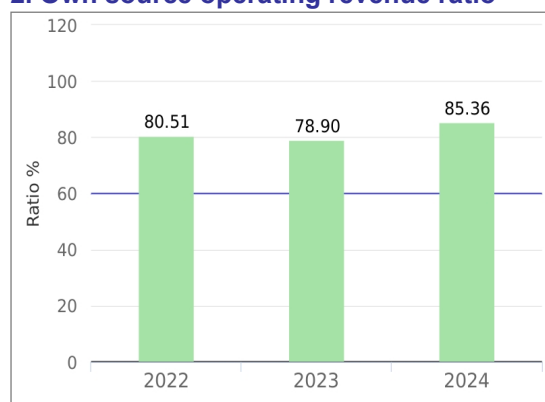
Benchmark: — > 0.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

2. Own source operating revenue ratio



Purpose of own source operating revenue ratio

This ratio measures fiscal flexibility. It is the degree of reliance on external funding sources such as operating grants and contributions.

Commentary on 2023/24 result

2023/24 ratio 85.36%

Council continues to comfortably meet this ratio. The increase this year is due to a substantial reduction in the amount of grants and developer contributions received in the 2024 Financial Year.

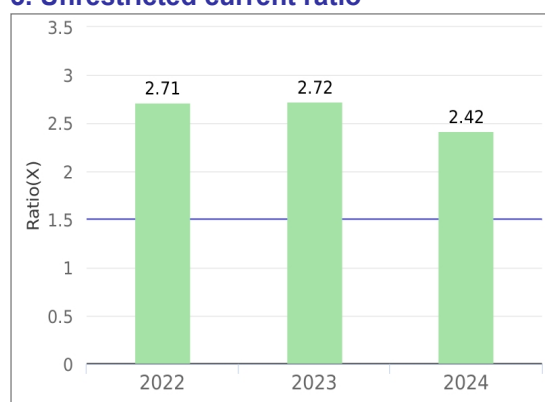
Benchmark: — > 60.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

3. Unrestricted current ratio



Purpose of unrestricted current ratio

To assess the adequacy of working capital and its ability to satisfy obligations in the short term for the unrestricted activities of Council.

Commentary on 2023/24 result

2023/24 ratio 2.42x

This ratio has declined somewhat due to continuing operating deficits and as cash is spent on delivering the NSOP project. Council must carefully manage its short-term financial sustainability and strategically address its revenues and expenses in order to maintain service levels while delivering the NSOP project.

Benchmark: — > 1.50x

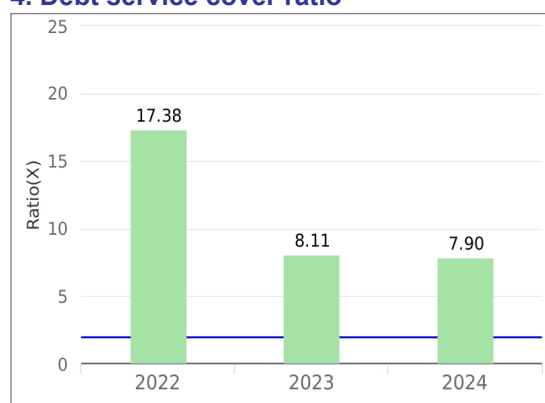
Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

G1-1 Statement of performance measures – consolidated results (graphs) (continued)

4. Debt service cover ratio



Purpose of debt service cover ratio

This ratio measures the availability of operating cash to service debt including interest, principal and lease payments

Commentary on 2023/24 result

2023/24 ratio 7.90x

This ratio has declined significantly in recent years due to ongoing operating deficits and increase borrowing to fund the NSOP projects. Further borrowings of \$20 million occurred after balance date. There is a need for Council to strategically address its revenues and expenditure in order to fund the final deliver of the pool project.

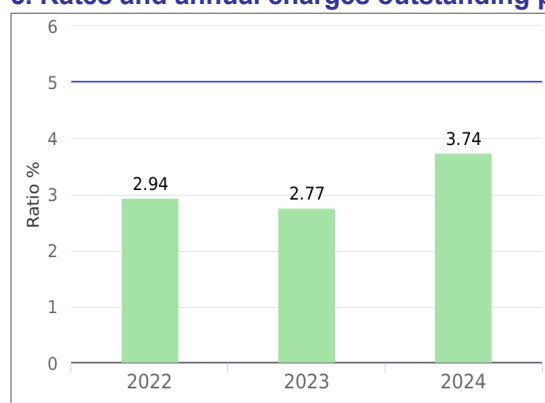
Benchmark: — > 2.00x

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

5. Rates and annual charges outstanding percentage



Purpose of rates and annual charges outstanding percentage

To assess the impact of uncollected rates and annual charges on Council's liquidity and the adequacy of recovery efforts.

Commentary on 2023/24 result

2023/24 ratio 3.74%

Council continues to meet this measure. As new structures are settled and operating, staff will refocus collection efforts during the 2025 Financial Year in order to reduce this ratio to those observed in previous years.

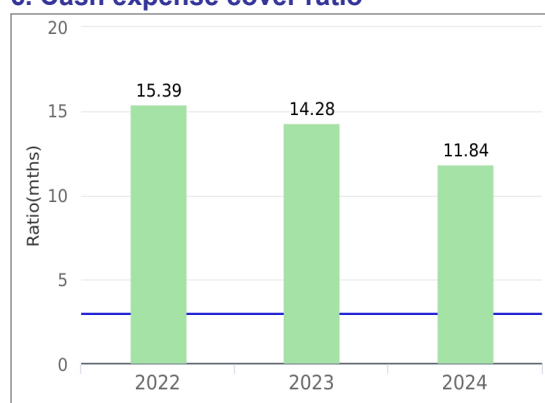
Benchmark: — < 5.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

6. Cash expense cover ratio



Purpose of cash expense cover ratio

This liquidity ratio indicates the number of months a Council can continue paying for its immediate expenses without additional cash inflow.

Commentary on 2023/24 result

2023/24 ratio 11.84 months

This ratio has declined somewhat due to continuing operating deficits and as cash is spent on delivering the NSOP project. Council must carefully manage its short-term financial sustainability and strategically address its revenues and expenses in order to maintain service levels while delivering the NSOP project.

Benchmark: — > 3.00months

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark



INDEPENDENT AUDITOR'S REPORT

Report on the general purpose financial statements

North Sydney Council

To the Councillors of North Sydney Council

Opinion

I have audited the accompanying financial statements of North Sydney Council (the Council), which comprise the Statement by Councillors and Management, the Income Statement and Statement of Comprehensive Income for the year ended 30 June 2024, the Statement of Financial Position as at 30 June 2024, the Statement of Changes in Equity and Statement of Cash Flows for the year then ended, and notes to the financial statements, including material accounting policy information and other explanatory information.

In my opinion:

- the Council's accounting records have been kept in accordance with the requirements of the *Local Government Act 1993*, Chapter 13, Part 3, Division 2 (the Division)
- the financial statements:
 - have been prepared, in all material respects, in accordance with the requirements of this Division
 - are consistent with the Council's accounting records
 - present fairly, in all material respects, the financial position of the Council as at 30 June 2024, and of its financial performance and its cash flows for the year then ended in accordance with Australian Accounting Standards
- all information relevant to the conduct of the audit has been obtained
- no material deficiencies in the accounting records or financial statements have come to light during the audit.

My opinion should be read in conjunction with the rest of this report.

Basis for Opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I have fulfilled my other ethical responsibilities in accordance with APES 110.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Other Information

The Council's annual report for the year ended 30 June 2024 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the Special Schedules (the Schedules) and Note G Additional Council disclosures.

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the Special Schedule - Permissible income for general rates.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

The Councillors' Responsibilities for the Financial Statements

The Councillors are responsible for the preparation and fair presentation of the financial statements in accordance with Australian Accounting Standards and the *Local Government Act 1993* and for such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: www.auasb.gov.au/auditors_responsibilities/ar3.pdf. The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- on the Original Budget information included in the Income Statement, Statement of Cash Flows, and Note B4-1 'Material budget variations
- on the Special Schedules. A separate opinion has been provided on Special Schedule - Permissible income for general rates
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.



Karen Taylor
Delegate of the Auditor-General for New South Wales

30 October 2024
SYDNEY



Cr Zoë Baker
Mayor
North Sydney Council
PO Box 12
NORTH SYDNEY NSW 2059

Contact: Karen Taylor
Phone no: 02 9275 7311
Our ref: R00821247427757496

30 October 2024

Dear Mayor

**Report on the Conduct of the Audit
for the year ended 30 June 2024
North Sydney Council**

I have audited the general-purpose financial statements (GPFS) of the North Sydney Council (the Council) for the year ended 30 June 2024 as required by section 415 of the *Local Government Act 1993* (the Act).

I expressed an unmodified opinion on the Council's GPFS.

This Report on the Conduct of the Audit (the Report) for the Council for the year ended 30 June 2024 is issued in accordance with section 417 of the Act. This Report should be read in conjunction with my audit opinion on the GPFS issued under section 417(2) of the Act.

INCOME STATEMENT

Operating result

	2024	2023	Variance
	\$m	\$m	%
Rates and annual charges revenue	75.6	72.3	4.6
Grants and contributions revenue	22.1	33.3	33.5
Operating result from continuing operations	13.1	24.5	46.7
Net operating result before capital grants and contributions	(3.6)	(2.3)	59.5

Rates and annual charges revenue (\$75.6 million) increased by \$3.3 million (4.6 per cent) in 2023–24 due to the rate peg of 3.7 per cent.

Grants and contributions revenue (\$22.1 million) decreased by \$11.1 million (33.5 per cent) in 2023–24. The prior year included a one-off in-kind grant of land of \$4.1 million and a \$5.0 million capital grant for recreation and culture.

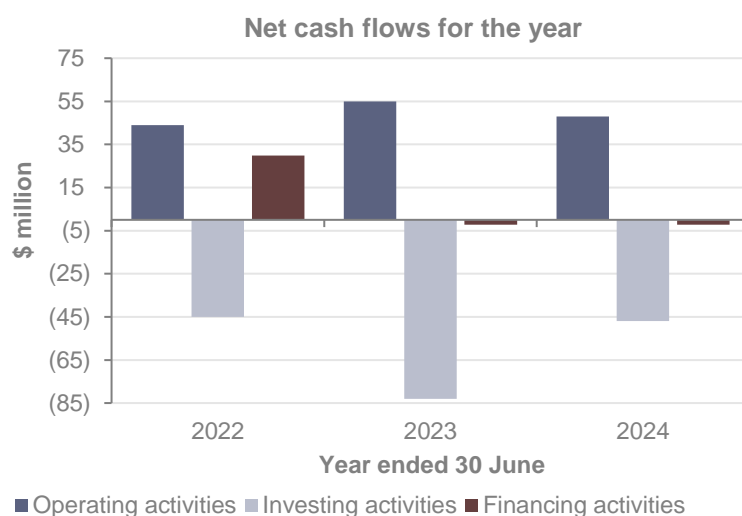
Council's operating result from continuing operations (\$13.1 million including depreciation and amortisation expense of \$28.2 million) was \$11.4 million lower than the 2022–23 result.

The net operating result before capital grants and contributions (\$3.6 million) was \$1.4 million lower than the 2022–23 result.

STATEMENT OF CASH FLOWS

Net cash flows from operating activities decreased from \$55.0 million in the prior year to \$48.1 million in the current year, mainly due to decrease in receipts from grants and contributions.

Net cash flows from investing activities decreased from (\$83.3) million in the prior year to (\$47.2) million in the current year, mainly due to movements in term deposits offset by purchases and renewal of IPPE assets.



FINANCIAL POSITION

Cash and investments

Cash and investments	2023	2022	Commentary
	\$m	\$m	
Total cash, cash equivalents and investments	126.7	147.0	External restrictions primarily include developer contributions of \$43.5 million and domestic waste management charges of \$11.2 million and specific purpose unexpended grants of \$7.9 million.
Restricted and allocated cash, cash equivalents and investments:			Internal restrictions relate to Council policy or decisions for forward plans including the capital works program.
• External restrictions	65.1	83.0	
• Internal allocations	51.3	55.3	

Debt

At 30 June 2024, Council had:

- \$33.4 million in secured loans (\$35.4 million in 2022–23)
- \$0.5 million in approved overdraft facility with nil drawn down
- \$0.35 million in credit card facility with \$0.02 million used.

PERFORMANCE

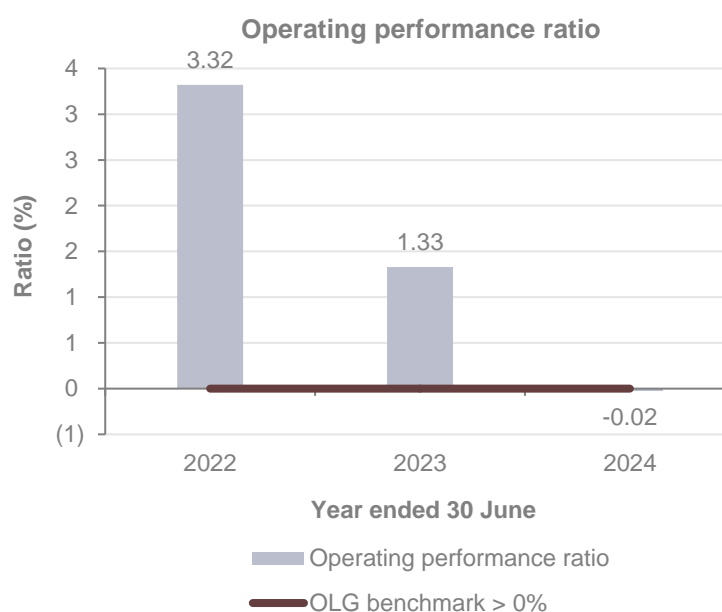
Performance measures

The following section provides an overview of the Council's performance against the performance measures and performance benchmarks set by the Office of Local Government (OLG) within the Department of Planning, Housing and Infrastructure.

Operating performance ratio

Council is just below the benchmark in the current reporting period, due to operating revenue increases being insufficient to cover higher costs.

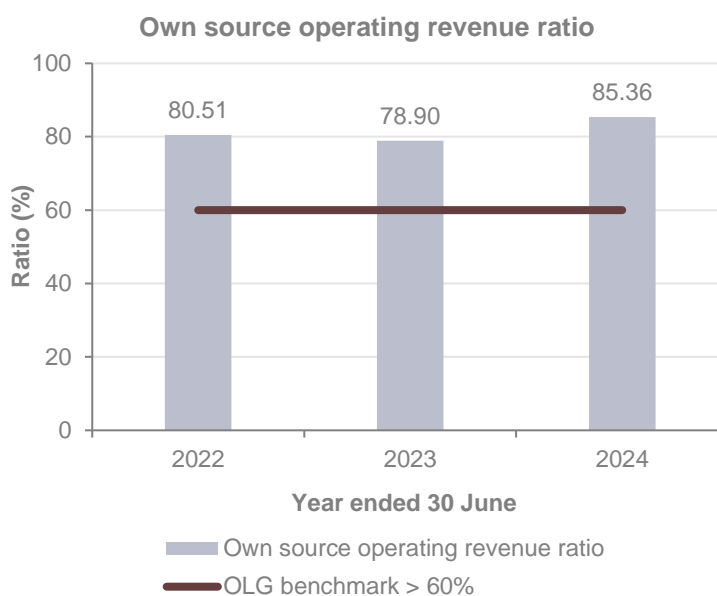
The 'operating performance ratio' measures how well council contained operating expenditure within operating revenue (excluding capital grants and contributions, fair value adjustments, and reversal of revaluation decrements). The benchmark set by OLG is greater than zero per cent.



Own source operating revenue ratio

Council continues to exceed the benchmark in the current reporting period.

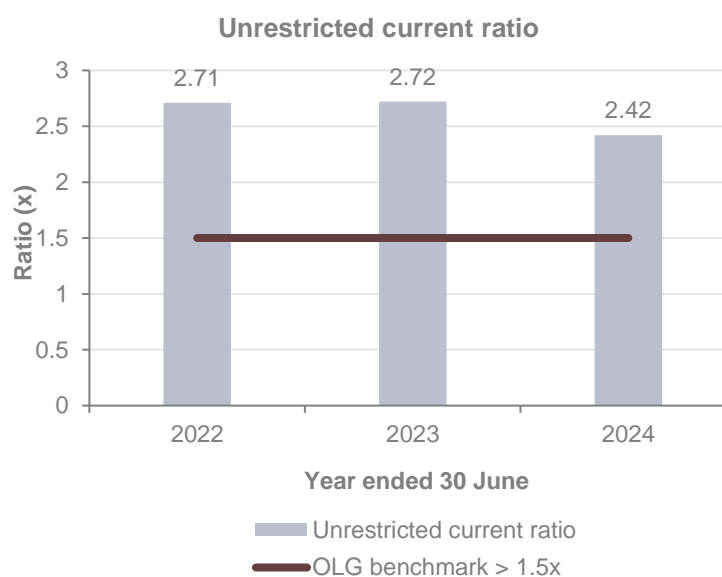
The 'own source operating revenue ratio' measures council's fiscal flexibility and the degree to which it relies on external funding sources such as operating grants and contributions. The benchmark set by OLG is greater than 60 per cent.



Unrestricted current ratio

Council continues to exceed the benchmark in the current reporting period.

The 'unrestricted current ratio' is specific to local government and represents council's ability to meet its short-term obligations as they fall due. The benchmark set by OLG is greater than 1.5 times.

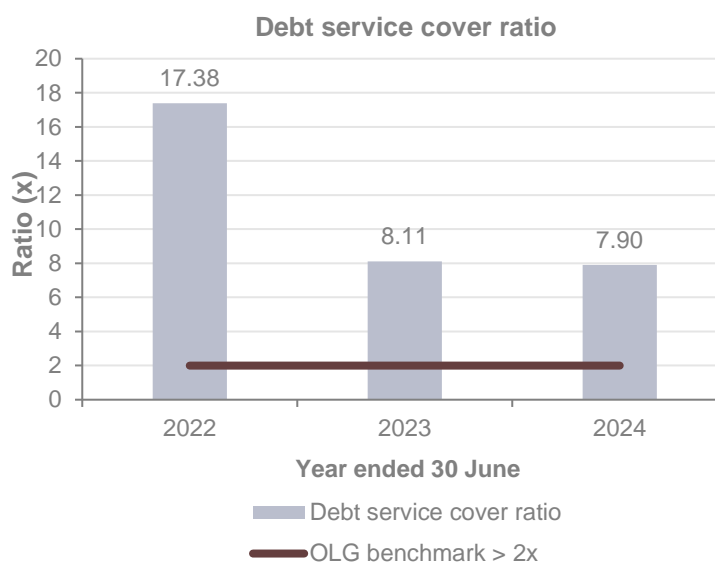


Debt service cover ratio

Council continues to exceed the benchmark in the current reporting period.

Council's debt service cover ratio reduced as borrowings increased since 2021–22.

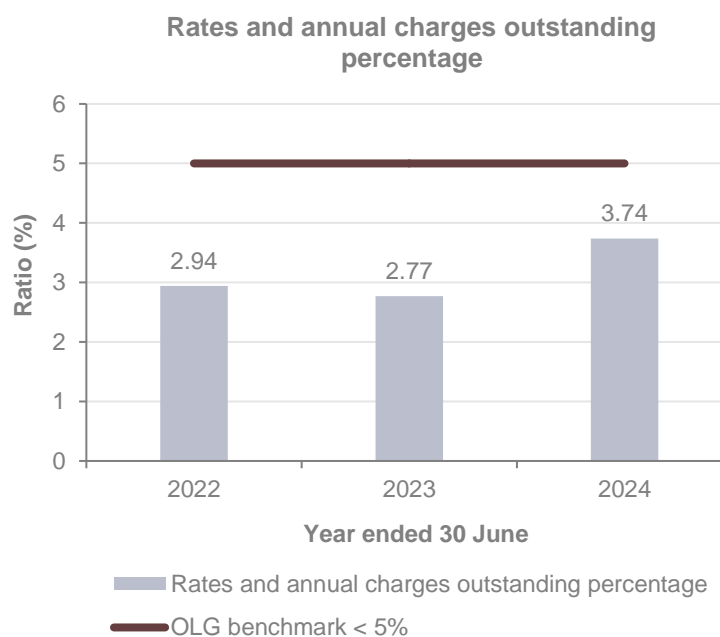
The 'debt service cover ratio' measures the operating cash to service debt including interest, principal and lease payments. The benchmark set by OLG is greater than two times.



Rates and annual charges outstanding percentage

Council continues to meet the benchmark in the current reporting period, though increasing so more can be done in debt collection.

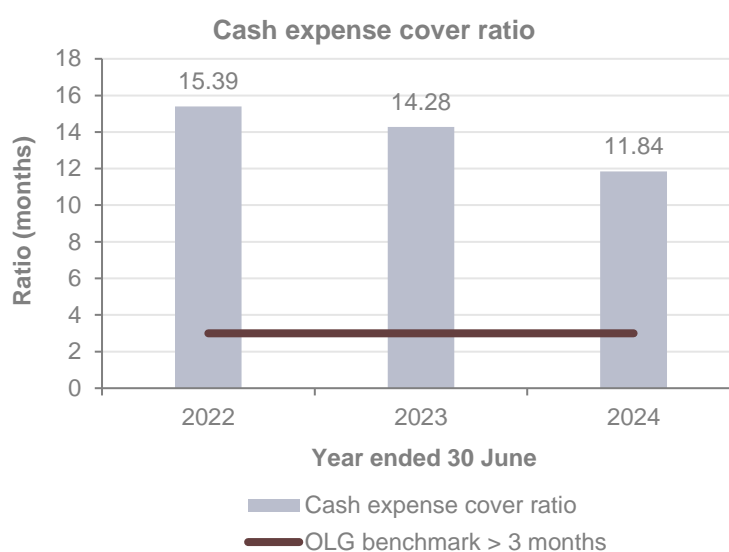
The 'rates and annual charges outstanding percentage' assesses the impact of uncollected rates and annual charges on council's liquidity and the adequacy of debt recovery efforts. The benchmark set by OLG is less than 5 per cent for metropolitan councils.



Cash expense cover ratio

Council continues to exceed the benchmark in the current reporting period.

This liquidity ratio indicates the number of months the council can continue paying for its immediate expenses without additional cash inflow. The benchmark set by OLG is greater than three months.



Infrastructure, property, plant and equipment renewals

Council renewed \$59.2 million of infrastructure, property, plant and equipment during the 2023–24 financial year, primarily related to the North Sydney Olympic Pool project as well as roads, footpaths and other infrastructure assets.

Legislative compliance

My audit procedures did not identify any instances of non-compliance with legislative requirements or a material deficiency in the Council's accounting records or financial statements.

Council's:

- accounting records were maintained in a manner and form that facilitated the preparation and the effective audit of the GPFS
- staff provided all accounting records and information relevant to the audit.

Karen Taylor
Delegate of the Auditor-General for New South Wales

North Sydney Council

SPECIAL SCHEDULES
for the year ended 30 June 2024

*Shaping a progressive, diverse and vibrant North Sydney
community.*



Contents	Page
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Permissible income for general rates	3
Report on infrastructure assets as at 30 June 2024	7

North Sydney Council

Permissible income for general rates

\$ '000	Notes	Calculation 2023/24	Calculation 2024/25
Notional general income calculation ¹			
Last year notional general income yield	a	56,736	58,815
Plus or minus adjustments ²	b	(44)	166
Notional general income	$c = a + b$	56,692	58,981
Permissible income calculation			
Percentage increase	d	3.70%	5.00%
Plus percentage increase amount ³	$f = d \times (c + e)$	2,098	2,949
Sub-total	$g = (c + e + f)$	58,790	61,930
Plus (or minus) last year's carry forward total	h	62	36
Sub-total	$j = (h + i)$	62	36
Total permissible income	$k = g + j$	58,852	61,966
Less notional general income yield	l	58,815	61,966
Catch-up or (excess) result	$m = k - l$	36	—
Plus income lost due to valuation objections claimed ⁴	n	—	34
Carry forward to next year ⁶	$p = m + n + o$	36	34

Notes

- (1) The notional general income will not reconcile with rate income in the financial statements in the corresponding year. The statements are reported on an accrual accounting basis which include amounts that relate to prior years' rates income.
- (2) Adjustments account for changes in the number of assessments and any increase or decrease in land value occurring during the year. The adjustments are called 'supplementary valuations' as defined in the *Valuation of Land Act 1916 (NSW)*.
- (3) The 'percentage increase' is inclusive of the rate-peg percentage, and/or special variation and/or Crown land adjustment (where applicable).
- (4) Valuation objections are unexpected changes in land values as a result of land owners successfully objecting to the land value issued by the Valuer General. Councils can claim the value of the income lost due to valuation objections in any single year.
- (6) Carry-forward amounts which are in excess (an amount that exceeds the permissible income) require Ministerial approval by order published in the *NSW Government Gazette* in accordance with section 512 of the Act. The OLG will extract these amounts from Council's Permissible income for general rates Statement in the financial data return (FDR) to administer this process.



INDEPENDENT AUDITOR'S REPORT

Special Schedule – Permissible income for general rates

North Sydney Council

To the Councillors of North Sydney Council

Opinion

I have audited the accompanying Special Schedule – Permissible income for general rates (the Schedule) of North Sydney Council (the Council) for the year ending 30 June 2025.

In my opinion, the Schedule is prepared, in all material respects in accordance with the requirements of the Local Government Code of Accounting Practice and Financial Reporting 2023–24 (LG Code) and is in accordance with the books and records of the Council.

My opinion should be read in conjunction with the rest of this report.

Basis for Opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Schedule' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I have fulfilled my other ethical responsibilities in accordance with APES 110.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Emphasis of Matter - Basis of Accounting

Without modifying my opinion, I draw attention to the special purpose framework used to prepare the Schedule. The Schedule has been prepared for the purpose of fulfilling the Council's reporting obligations under the LG Code. As a result, the Schedule may not be suitable for another purpose.

Other Information

The Council's annual report for the year ended 30 June 2024 includes other information in addition to the Schedule and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements and Special Schedule 'Report on infrastructure assets as at 30 June 2024.

My opinion on the Schedule does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements.

In connection with my audit of the Schedule, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the Schedule or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

The Councillors' Responsibilities for the Schedule

The Councillors are responsible for the preparation of the Schedule in accordance with the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation of the Schedule that is free from material misstatement, whether due to fraud or error.

In preparing the Schedule, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

Auditor's Responsibilities for the Audit of the Schedule

My objectives are to:

- obtain reasonable assurance whether the Schedule as a whole is free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the Schedule.

A description of my responsibilities for the audit of the Schedule is located at the Auditing and Assurance Standards Board website at: www.auasb.gov.au/auditors_responsibilities/ar8.pdf. The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited Schedule on any website where it may be presented
- about any other information which may have been hyperlinked to/from the Schedule.



Karen Taylor
Delegate of the Auditor-General for New South Wales

30 October 2024
SYDNEY

North Sydney Council

Report on infrastructure assets as at 30 June 2024

Asset Class	Asset Category	Estimated cost to bring assets to satisfactory standard	Estimated cost to bring to the agreed level of service set by Council	2023/24 Required maintenance ^a	2023/24 Actual maintenance	Net carrying amount	Gross replacement cost (GRC)	Assets in condition as a percentage of gross replacement cost				
		\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	1	2	3	4	5
Buildings	Buildings	68,866	68,866	2,522	2,655	155,790	264,346	13.3%	23.9%	38.7%	19.1%	5.0%
	Service concession buildings	12	12	–	–	31,635	34,323	30.3%	61.4%	8.3%	0.0%	0.0%
	Heritage buildings	500	500	–	–	835	2,944	0.0%	0.0%	83.0%	17.0%	0.0%
	Sub-total	69,378	69,378	2,522	2,655	201,932	347,015	13.4%	24.3%	42.3%	16.2%	3.8%
Other structures	Other structures	–	–	–	–	971	1,146	44.0%	56.0%	0.0%	0.0%	0.0%
	Sub-total	–	–	–	–	971	1,146	44.0%	56.0%	0.0%	0.0%	0.0%
Roads	Sealed roads	20,180	20,180	1,202	1,087	223,433	321,156	32.9%	37.8%	23.0%	5.9%	0.4%
	Footpaths	9,204	9,204	1,986	1,915	95,345	155,039	36.2%	35.3%	22.6%	5.6%	0.3%
	Other road assets	5,927	5,927	240	274	82,879	128,731	30.1%	40.9%	24.4%	3.9%	0.7%
	Sub-total	35,311	35,311	3,428	3,276	401,658	604,926	33.1%	37.8%	23.2%	5.4%	0.5%
Stormwater drainage	Stormwater drainage	30,140	30,140	801	779	188,479	270,451	58.9%	28.1%	1.8%	1.7%	9.5%
	Sub-total	30,140	30,140	801	779	188,479	270,451	58.9%	28.1%	1.8%	1.7%	9.5%
Open space / recreational assets	Swimming pools	60	60	–	–	2,931	7,547	52.0%	27.4%	19.8%	0.8%	0.0%
	Other	904	904	1,157	992	24,071	40,209	47.3%	25.7%	24.8%	2.0%	0.2%
	Sub-total	964	964	1,157	992	27,002	47,756	48.0%	26.0%	24.0%	1.8%	0.2%
Other infrastructure assets	Other	11,001	11,001	1,177	1,259	204,345	303,917	9.5%	50.6%	36.2%	2.0%	1.7%
	Sub-total	11,001	11,001	1,177	1,259	204,345	303,917	9.5%	50.6%	36.2%	2.0%	1.7%
Total – all assets		146,794	146,794	9,085	8,961	1,024,387	1,575,211	29.1%	35.3%	26.3%	6.4%	2.9%

(a) Required maintenance is the amount identified in Council's asset management plans.

Infrastructure asset condition assessment 'key'

#	Condition	Integrated planning and reporting (IP&R) description
1	Excellent/very good	No work required (normal maintenance)
2	Good	Only minor maintenance work required
3	Satisfactory	Maintenance work required
4	Poor	Renewal required

North Sydney Council

Report on infrastructure assets as at 30 June 2024 (continued)

5	Very poor	Urgent renewal/upgrading required
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North Sydney Council

Report on infrastructure assets as at 30 June 2024

Infrastructure asset performance indicators (consolidated) *

	Amounts	Indicator	Indicators		Benchmark
\$ '000	2024	2024	Restated 2023	Restated 2022	
Buildings and infrastructure renewals ratio					
Asset renewals ¹	55,611	231.72%	86.79%	150.63%	> 100.00%
Depreciation, amortisation and impairment	23,999				
Infrastructure backlog ratio					
Estimated cost to bring assets to a satisfactory standard ²	146,794	13.11%	13.19%	11.07%	< 2.00%
Net carrying amount of infrastructure assets	1,119,834				
Asset maintenance ratio					
Actual asset maintenance	8,961	98.64%	108.32%	88.69%	> 100.00%
Required asset maintenance	9,085				
Cost to bring assets to agreed service level					
Estimated cost to bring assets to an agreed service level set by Council	146,794	9.32%	9.17%	7.49%	
Gross replacement cost	1,575,211				

(*) All asset performance indicators are calculated using classes identified in the previous table.

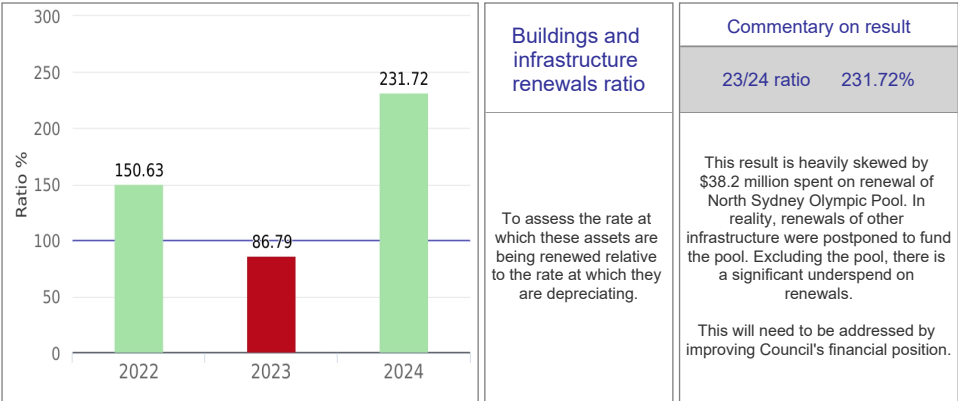
(1) Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance. The high Infrastructure Renewal Ratio is inflated by the North Sydney Olympic Pool project. Excluding the \$38.2 million spent on the project, the renewal ratio stands at 66%, indicating that Council did not renew its other infrastructure assets at a sustainable rate during the year.

(2) Council has elected to use the estimated cost of fully renewing all infrastructure assets assessed to be in categories 4 (poor) and 5 (very poor condition) as the estimated cost to bring assets to a satisfactory standard.

North Sydney Council

Report on infrastructure assets as at 30 June 2024

Buildings and infrastructure renewals ratio



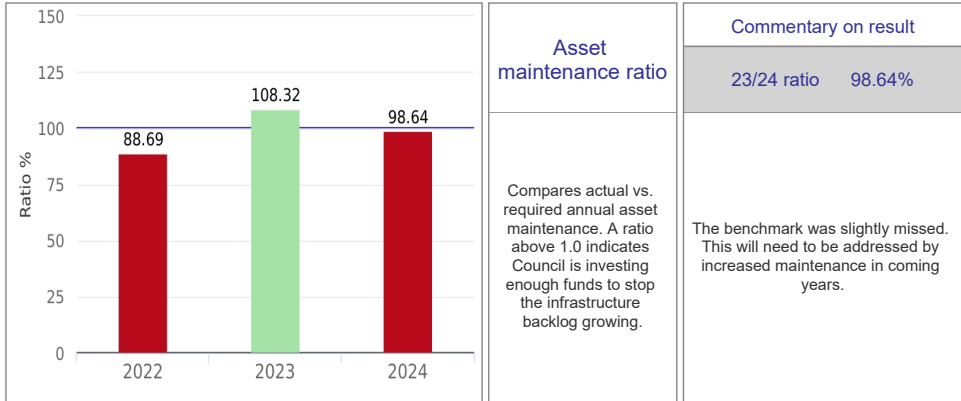
Benchmark: — > 100.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

Asset maintenance ratio



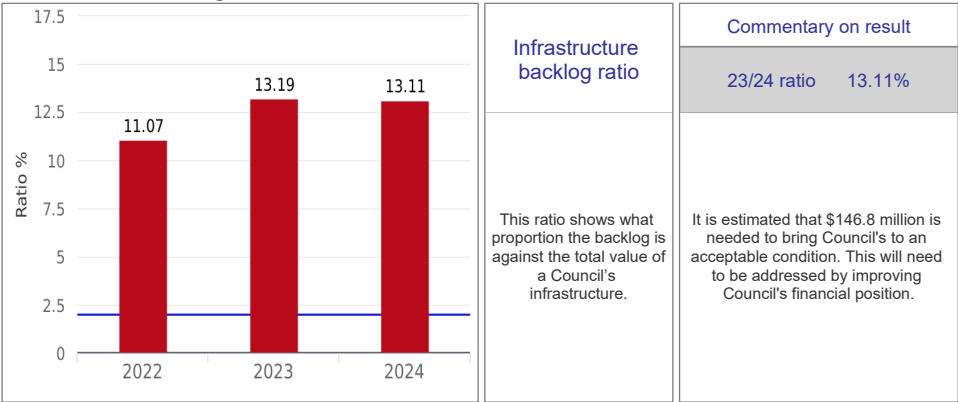
Benchmark: — > 100.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

Infrastructure backlog ratio



Benchmark: — < 2.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

Cost to bring assets to agreed service level

